

# Environmental Justice (EJ) Roundtable Convening on Offshore Wind in the New York/New Jersey Region

Thursday, July 21, 2022

11 a.m. – 1 p.m. ET

## Virtual Meeting Summary and Input-Action Report

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## Overview

This document is intended to summarize the key themes heard at the July 21 Environmental Justice (EJ) Roundtable Convening, hosted by the Bureau of Ocean Energy Management (BOEM).

Sections 1, 2, and 3 represent a documentation and summary of the roundtable convening itself and seek to describe both the meeting process and the feedback received from meeting participants. Sections 4 and 5 transition into an analysis of the key themes heard during the roundtable and over the course of three preparatory meetings for the roundtable, held in June 2022 (one with state agency representatives, one with federal agency representatives, and one with community member representatives), and actions that BOEM and/or its partners could pursue to enhance engagement with EJ communities and improve coordination with state and federal partners.

## 1. Meeting Participants

### BOEM Presenters and Contact Information

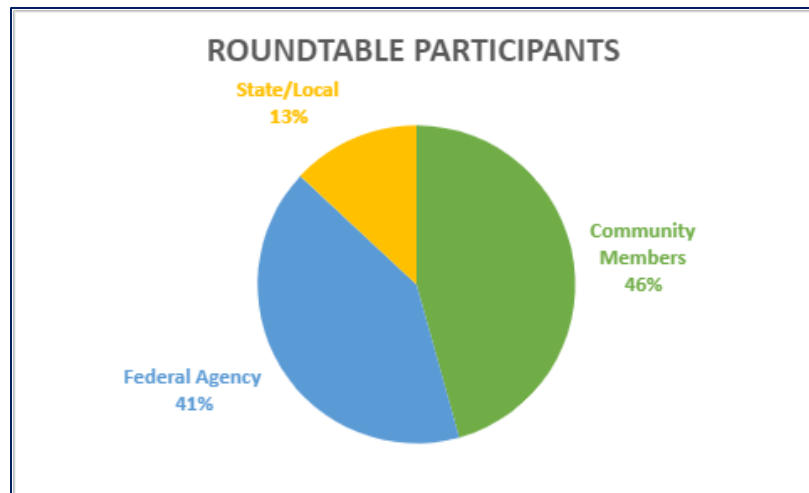
Laura Mansfield	Social Scientist	<a href="mailto:Laura.mansfield@boem.gov">Laura.mansfield@boem.gov</a>
Sara Parkison	EJ and Offshore Wind Engagement Advisor	<a href="mailto:Sara.parkison@boem.gov">Sara.parkison@boem.gov</a>
Holly Fowler	Program Analyst	<a href="mailto:Holly.fowler@boem.gov">Holly.fowler@boem.gov</a>
Paige Foley	Environmental Protection Specialist	

### BOEM Attendees

Amanda Lefton	Director
Karen Baker	Chief, Office of Renewable Energy Programs
Mark Belter	Chief, Biological and Social Sciences Section
Stephan Boutwell	Policy Analyst
Jessica Bravo	Chief of Staff, Office of Energy Programs
Meghan Cornelison	Sociocultural Specialist
Sergio Garcia Mejia	Ocean Energy Environmental Science & Policy Fellow
Jennifer Kenyon	International Relations and Policy Fellow
Marissa Knodel	Senior Advisor
Tershara Matthews	Chief, Office of Emerging Programs
Sara McPherson	Public Affairs Specialist
Dustin Reuther	Social Scientist

### Kearns & West Facilitation Team

Elizabeth Anton, Caisey Hoffman, Morgan Lommele, Briana Moseley, Leigh Osterhus, Eric Poncelet, Hannah Silverfine



*A depiction of participants from federal agencies, state and local agencies, and community members at the roundtable convening.*

A complete list of community member, federal agency, and state agency meeting participants is included in **Appendix A**.

## 2. Meeting Logistics

### a. Meeting Agenda

- Welcome and agenda review
- Welcome from BOEM Director Lefton
- Presentation on BOEM and ongoing equity-related efforts, and summary of themes heard in EJ coordination meetings
- Discussion on designing BOEM’s NY Bight engagement strategy
- Discussion on PEIS scoping phase
- Discuss next steps and adjourn

### b. Meeting Objectives

- Share information gathered in convening preparation meetings with state partners, federal agencies, and community members.
- Identify priorities, needs, and issues to address through BOEM’s draft New York Bight (NYB) Programmatic Environmental Impact Statement (PEIS) specific to EJ communities.
- Refine a process for interagency coordination on EJ issues in the NY/NJ region
- Further develop the network of environmental justice and underserved community organizations to engage.

## 3. Meeting Discussion Highlights

### a. Agenda Review, Introductions and Official Welcome

The facilitator reviewed the roundtable agenda, BOEM staff introduced themselves and Director Amanda Lefton provided an official welcome to participants.

BOEM staff provided a presentation on the following topics:

- Goals
  - Further develop engagement network of organizations, communities, and individuals.
  - Learn how to conduct engagement in the region to advance equitable participation.
  - Understand the equity-related efforts of partners to identify overlapping opportunities.
  - Improve community access to and input in environmental reviews processes.
  - Develop a replicable model for meaningful community engagement
- Objectives
  - Share what we heard from the coordination meetings with state partners, federal agencies, and community members.
  - Propose possible actions to address what was heard.
  - Identify issues specific to EJ communities to address through BOEM’s draft NYB PEIS.
  - Refine a process for coordination and engagement on EJ issues in the NY/NJ region.
- BOEM’s mission, to manage development of US Outer Continental Shelf energy and mineral resources in an environmentally and economically responsible way.
- Collaborations to advance equity efforts
  - [NY-NJ-BOEM Shared Vision Statement](#)
  - [Lease stipulations on community engagement by lessees](#)
  - All of Government workstream on EJ
  - NY/NJ EJ Engagement Convening series with states, federal agencies, and communities
- What BOEM heard at the three coordination meetings leading up to Roundtable. Participant feedback within four themes:
  - Improving information dissemination and accessibility,
  - Building engagement capacity, both at the community and agency staff levels,
  - Enhancing outreach and meaningful engagement efforts to be more inclusive, and
  - Creating mechanisms for continued and iterative coordination across efforts.

### b. Icebreaker Activity

Participants were asked to answer the question: **When you think of successful EJ community engagement, what is one word that comes to mind?** The results are depicted in the word cloud below, emphasizing that EJ engagement is **equitable, grassroots, transparent, and representative.**



*A depiction of responses to the question “when you think of successful EJ community engagement, what is one word that comes to mind?”*

**Miro Board Activity #1:** Overlapping and interconnected initiatives and activities within the PEIS timeline

The facilitator presented a Miro Board activity for participants to fill out following the roundtable convening to gain a better understanding of existing programs and activities for each agency or organization and identify overlap in relation to the New York Bight PEIS process. This will help to reduce redundancy and overlap in EJ engagement in the long-term.

**Group Discussion**

- **Participant A (community member)** reflected the frustration that community groups feel when agencies request information from them without showing how that information is being used.
  - **Participant B (community member)** supported this sentiment, saying it is imperative that EJ engagement efforts are supportive, not extractive.
- **Participant A (community member)** noted that many local leaders at the roundtable are tapped into the needs of communities and there should be direct conversations with them. There is not enough communication to relay information from agencies to communities.
- **Participant C (community member)** added that Miro may not be an accessible platform for some groups, and that having two-way direct communication should come from hosting meetings with local community groups.

**c. Presentation and Discussion on BOEM’s New York Bight Engagement Strategy**

BOEM staff presented on the following topics:

- [BOEM – New York – New Jersey shared vision](#)
- [NYB lease stipulations requirements](#)
- Lease stipulations – progress reports
- Collaborative engagement format options
- Exploring engagement capacity building partnerships

See **Appendix C, slides 15 through 27**, for the BOEM presentation on this section.

BOEM proposed two options for collaborative engagement formats designed based on feedback from the coordination meetings.

- Option #1: BOEM-led, partners collaborate
  - New regular engagement roundtable meeting dedicated to discussing EJ and offshore wind in the New York Bight.
  - Agenda circulated in advance to participants to gather input on priority topics for discussion.
  - Iterative, OSW-focused, regularly held and tied to the PEIS development process and serves to facilitate lessee coordinated engagement stipulation.
- Option #2: Partner-led, BOEM attaches
  - BOEM refrains from adding engagement meetings and instead participates in existing meetings carried out by states and other federal agencies.
  - Relies on existing relationships, reduces complexity and meeting fatigue.
  - Would not meet the intent of lessee coordinated engagement lease stipulation.

## Group Discussion

- **Participant D (community member):** The approach depends on the quality and scope of existing meetings, which may be missing key partners and community representatives. This means it is likely not sufficient to tag onto existing meetings.
- **Participant A (community member):** Partner-led efforts are important but if the goal is real movement, oftentimes partner voices alone are not sufficient to get things done with developers. A BOEM-led approach gives developers more impetus to follow through.
  - **Participant E (community member)** agreed that developers need to participate with agency oversight to ensure they follow through with promises made to the community.
- **Participant B (community member):** Historically, concepts like community benefit agreements (CBOs) have no teeth. It's important to ensure that actions are taken based on community feedback.
  - **Participant F (community member)** agreed, requesting a transparent process to ensure accountability around community investments and benefits.
- **Participant G (community member):** There are meaningful things that the community has been asking for in various engagement meetings, that developers haven't followed through on. Community members need more accountability from responsible agencies (e.g. BOEM, NYSERDA).
- **Participant H (state agency representative):** NYSERDA is preparing to release a third round of solicitations for offshore wind projects, with stronger requirements for collaboration with historically disadvantaged communities than in the first two solicitations. Stakeholder fatigue in EJ groups is still a concern. Collaboration needs to happen, but it's tricky to ensure that engagement isn't redundant.
- **Participant B (community member):** The Federal Register notice doesn't indicate that lessees are required to integrate feedback.
- **Participant F (community member):** One of the most important things to consider when trying to achieve the goal of grounding offshore wind in equity is to create alignment and a process. BOEM should focus on the investments in EJ communities rather than figure out the benefits of offshore wind.
- **Participant I (community member):** Every EJ community has different priorities, so we need a flexible process. Europe's offshore wind industry has existed for decades and can serve as a useful example. Their process is clear on how and when developers need to engage communities and has mechanisms to account for implementing feedback into a project. In the U.S., developers are confused as to what is expected of them and there is confusion in the industry. EJ communities fight battles every day that are unrelated to offshore wind development, so it is crucial to provide education and training and empower EJ communities.

The facilitator transitioned to a series of poll questions to gather participant input and feedback on BOEM's approach to EJ engagement going forward.

**Poll Question:** Do you or your agency/organization have a dedicated, long-term capacity to participate in a regularly held, BOEM-led engagement meeting?

- **Yes, high priority: 43%**
- Maybe, not enough information: 23%
- Yes, but not long-term: 17%
- Occasionally, but low priority: 10%
- Not yet: 7%
- No, not a priority: 0%

**Poll Question:** How frequently would BOEM-led meetings need to be held?

- **Quarterly: 52%**
- Bi-monthly: 19%
- Monthly: 11%
- Other: 11%
- Bi-annually: 7%

#### **Group Discussion**

- **Participant I (community member):** Open lines of communication are critical to allow two-way dialogue with BOEM and community leaders.
- **Participant A (community member):** The formula is that even the busiest people will make time when they feel like their feedback is being received and implemented through two-way communication.

**Poll Question:** If BOEM were to attach to existing meetings, are there any ongoing, regular engagement meetings that would make sense to attach to? (results are open ended)

- Developing an EJ task force
- Maybe just expand time/space in the scoping process
- NYSERDA
- Climate Action Council perhaps?
- Perhaps there is a way to coordinate with NYSERDA's quarterly reporting meetings with state contracted projects, but would need to discuss with legal/contacts etc. There is also potential for an environmental justice working group
- No (x4)
- Don't have enough information to answer

#### **Group Discussion**

- **Participant H (state agency representative):** NYSERDA's list of EJ groups in New York is long and thorough with great contacts that should be shared when implementing policies to ensure that all voices are involved.
- **Participant J (community member):** National and regional alliances may be able to host BOEM for meetings or as a part of their agendas. For example, in New York and New Jersey, the Coalition for Healthy Ports meets monthly, the Climate Justice Alliance Northeast working group meets bi-monthly and Moving Forward Network supports port adjacent communities and has several regional work groups.
- **Participant I (community member):** The New York Community Colleges Energy Equity Consortium (NYCCE) is a good group to engage either with or through.
- **Participant K (state agency representative):** NYSERDA is creating a pool of stakeholders to provide compensation for engagement. This is an honorarium to pay residents in disadvantaged communities for short-term input.
- **Participant B (community member):** Without financial compensation, EJ engagement is extractive.



**Poll Question:** Would coordinating lessee engagement through regular BOEM meetings be preferred?

- **Maybe with conditions: 50%**
- Yes, it would be preferred: 25%
- Not enough information: 15%
- No, BOEM-led meetings are not preferred for lessee engagement: 10%

**Poll Question:** How would you prefer to be engaged?

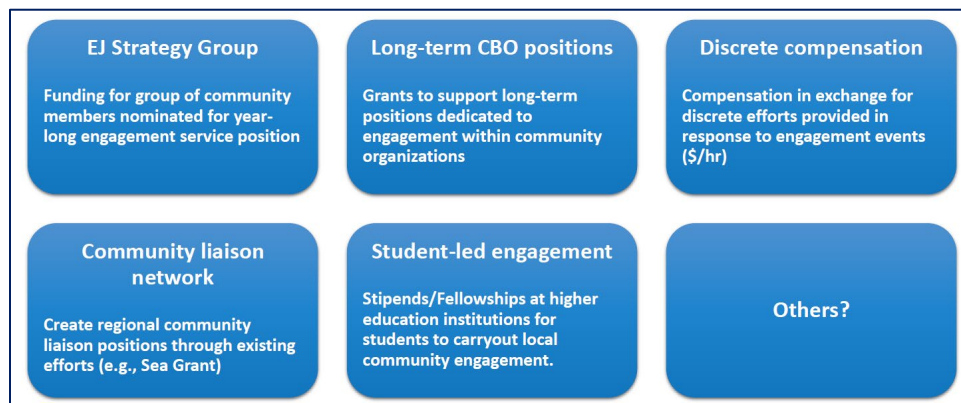
- **BOEM-led: 37%**
- Another format option: 32%
- Partner-led: 21%
- No preference/unsure: 11%
- No meeting, status quo (public process): 0%

**Group Discussion**

- **Participant L (federal agency representative):** BOEM-led would be preferred. With all the existing offshore wind meetings and needs, there are often conflicts in scheduling which BOEM can schedule around.

**d. Presentation and Discussion on Possible Capacity Building Mechanisms**

BOEM staff shared possible capacity building mechanisms to explore, designed based input received during the three coordination meetings held prior to the roundtable. The five mechanisms presented to meeting participants, and were the basis for the discussion that followed, were:



*Possible capacity building mechanisms.*

The facilitator transitioned to a series of poll questions to gather participant input and feedback on options for exploring engagement capacity building partnerships.

**Poll Question:** Select your top one preference to explore further. (Results are ranked)

- **Long-term CBO positions**
- EJ strategy group
- Discrete compensation
- Community liaison network
- Student-led engagement
- Other

## Group Discussion

- **Participant I (community member):** Long-term CBO positions make sense and are an incredible option to meet people where they are.
- **Participant M (state agency representative):** All the options listed are valuable tools that we should be using, especially providing financial compensation for people's time.
- **Participant A (community member):** Different communities have different needs, so it would be worthwhile to leave it open to allow flexibility and use multiple strategies.
- **Participant F (community member):** This should be a toolkit. These options still feel top-down. We need a process where there is a two-way conversation about what the available resources and tools are and that allows communities to collaborate with BOEM on what will work best. A shared decision-making process that is collaborative in nature will ensure equity.
- **Participant J (community member):** Agencies cannot do community organizing. They need to talk to EJ community groups and to the people who are consistently doing EJ work on the ground. A long-term, sustained relationship that continues beyond this project is crucial. When agencies ask for EJ feedback, they get a wide range of stakeholders answering the call, but it's important to go deep with the organizations that have a history of EJ work and engage beyond a grant or a project.
- **Participant E (community member):** When could BOEM realistically achieve this?
  - BOEM responded that they hope to have a decision in the next 3-6 months, but actual implementation would need to fit into the following fiscal cycle.
- **Participant K (community member):** The EJ work is being approached as a specific project by BOEM, but BOEM needs long-term relationships with these groups for the lifetime of this project and beyond. BOEM needs to go deep on long-term partnerships with communities. Efficient engagement with EJ communities is a long-term challenge, but it is also a long-term opportunity. There are still a lot of groups not involved in this roundtable that should be.
- **Participant A (community member):** We need to be exhaustive and listen to voices from all parts of the state. EJ groups have varying views across the state.
- **Participant D (community member):** Student-led and liaison options should be de-prioritized because they often do not support long-term capacity building of local EJ groups.

## e. Presentation and Discussion on Environmental Review for New York / New Jersey Offshore Wind Development

BOEM staff provided a presentation on the following topics:

- New York / New Jersey lease areas
- Objectives of the NY Bight PEIS
- Stages of leasing and development – environmental review points
- New York Bight PEIS timeline
- Notice of Intent (NOI) to prepare a PEIS
- Public comments of the NOI
- Tiering approach
- Potential impacts to EJ communities

See **Appendix C, slides 28 through 36**, for the BOEM presentation on this section.

## Miro Board Activity: Identifying potential regional impacts and affected areas

Participants were asked to provide input on additional potential impacts because of the New York Bight wind energy development leasing process. The Miro board below reflects the ideas shared. The potential impacts identified fall into the following general categories:

- Air quality
- Commercial fishing
- Equitable energy distribution
- Impacts to port communities
- Inclusivity of local communities
- Increased emissions
- Labor and workforce, and equity in contracting
- Recreational fishing and boating
- Visual impacts



*Potential regional impacts and affected areas, identified through a white board activity*

The subsequent sections 4 and 5 of this document transition into an analysis of the feedback, themes, and goals shared during the roundtable and over the course of three preparatory meetings for the roundtable, held in June 2022 (one with state agency representatives, one with federal agency representatives, and one with community member representatives), as well as associated actions that are being pursued in response.

## 4. Key Input Themes

During the four meetings, agencies and community members reflected that EJ engagement efforts need to be **transparent and responsive, inclusive and representative, and coordinated.**

### a. Transparent + Responsive

- Be upfront about BOEM's role and what the agency can and cannot do. EJ communities are responsive to this and understand limitations.
- Inform communities about the direct impacts and benefits of offshore wind, why they should be involved in the process, and how BOEM can meet community needs.
- Show EJ communities how their input is being received and incorporated by developers and agencies. The busiest people will engage if they feel their feedback is heard and if the process is sound and genuine. Stakeholder fatigue is not a result of EJ communities not wanting to be engaged, but a result of not seeing feedback implemented. EJ engagement can feel, and has historically been, extractive otherwise.
- Every community is different, which should be reflected in EJ engagement strategies. The process should be flexible to allow for different interests and priorities. Communities should be involved in determining what works best for them.
- Co-create outreach and engagement with communities.
- Facilitate interactions with or relay feedback to developers.

### b. Inclusive + Representative

- Improve the inclusion of EJ, climate justice, and frontline communities in outreach, and key partners and community representatives in all public meetings.
- Help communities create bandwidth to actively engage and do community organizing on behalf of BOEM by providing financial compensation, and/or limiting the time commitment for engagement.
- Maintain an open dialogue from the start of a project and beyond, and develop deep, two-way relationships with communities. Equitable engagement needs a long-term focus and cannot exist only within the timeline of a specific grant or project.
- Design all outreach and engagement with equity in mind.

### c. Coordinated

- Consolidate efforts with state and federal work and coordinate on filling gaps.
- Foster a full government approach to EJ outreach and engagement.
- Apply a cooperative research model to involve EJ communities directly in research.
- Use existing toolkits that agencies or other partners have developed.
- Focus on impacts to port communities.

## 5. Input Response and Associated Action Items

The key themes identified over the course of the four meetings were distilled into seven distinct goals. BOEM identified actions for each goal, the responsible parties, and where each goal is in the process (exploring, planned, underway, completed). Each goal carries actions that BOEM can lead, or that BOEM would execute in partnership with state or federal agencies, community members, and/or lessees. BOEM acknowledges that the themes and actions represent its interpretation of the feedback received, and always remains open to comments and feedback on the interpretation of input received during the meetings.

Lead	Action	Status
<b>Goal #1: Improve transparency in decision-making processes through thoughtful efforts on engagement and two-way communication.</b>		
BOEM	Create a central BOEM point of contact for communities.	Completed <i>(Laura Mansfield, Holly Fowler, and Sara Parkison can be contacted for more information. Contact information is on pg. 1)</i>
	Co-design a more inclusive process for engagement with EJ communities.	Underway <i>(This engagement series for the NYB PEIS is a pilot approach that is intended to be a collaborative process that continuously ground truths and adapts its framework in response to community input. Discussions on this process are always welcome.)</i>
	Identify new or existing methods for assessing engagement efficacy, conducting outreach, and identifying communities.	Underway
	Publicize lessee requirements and expectations in central location on BOEM website so that the public has streamlined access to and understanding of the policies.	Planned
	Host standing quarterly outreach meetings focused on offshore wind development and EJ communities in the NY/NJ region, and allow communities to ask questions, provide input, and raise concerns.	Planned <i>(This is the anticipated next phase of the NYB PEIS EJ engagement pilot).</i>
Partnership	Develop regular reporting mechanisms back to communities on where information was adopted, where information was passed along to the relevant partners, and how information was interpreted.	Underway <i>(This report is one of several approaches being developed to increase transparency on input adoption).</i>
<b>Goal #2: Closely coordinate with states, federal agencies, and local organizations on engagement</b>		
Partnership	Develop regular communication mechanisms to share potential impacts, community needs, and benefits that fall within other agency jurisdictions.	Underway <i>(The Miro Board impact activity shared on pg. 9-10 falls within this effort. Input received that fall under the jurisdiction of multiple agencies will be shared with those agencies.)</i>

Lead	Action	Status
	Discuss potential collaborative efforts with individual agencies.	Underway
	Co-create agendas for proposed standing quarterly meeting with EJ communities, states, other federal agencies, lessees.	Planned
	Create a calendar of offshore wind events efforts as part of quarterly engagement meetings.	Planned
	Help coordinate engagement with lessees through quarterly meetings	Exploring
	Increase collaboration and information exchange with other organizations (e.g., Coalition for Healthy Ports, Climate Justice Alliance Northeast Working Group, or Moving Forward Network regional work groups).	Exploring
	Work with national and state Sea Grant programs to treat the New York Bight as a pilot approach for greater interagency collaboration.	Exploring
	Improve general awareness of NEPA assessments that are related to the offshore wind industry and relevant to EJ communities; awareness should include highlighting opportunities to be a coordinating agency or public comment periods, as well as strengthening communication and dissemination of NEPA documents for all federal actions on offshore wind.	Exploring
<b>Goal #3: Regularly show how projects and decisions have changed based on input received.</b>		
BOEM	Commit to continuous reporting and communication on EJ-related activities.	Underway
	Share how input on impact analysis and possible mitigation measures for the PEIS have been formed based on Roundtable participant input.	Planned
Partnership	Develop guidance for lessees on progress reports, detailing process for showing how projects have adopted public input through engagement efforts.	Exploring
<b>Goal #4: Create educational materials that are simple, based in science and knowledge, and locally relevant.</b>		
BOEM	Develop a central webpage to host materials relevant to EJ efforts and accessible to the public.	Underway
	Develop a “Frequently Asked Questions” sheet that covers questions of interest to community members regarding BOEM’s EJ efforts.	Underway
	Develop a factsheet detailing potential impacts to communities.	Exploring
	Develop educational materials in multiple languages.	Exploring
Partnership	Link to other agency websites to share work and knowledge generated by other federal agencies	Planned



Lead	Action	Status
	(e.g., Sea Grant Offshore Wind Energy Liaison website).	
<b>Goal #5: Promote co-learning among federal, state staff, and lessees around EJ issues.</b>		
BOEM	Co-develop guidance for lessees on possible methods for reducing meeting fatigue, coordinating engagement, and reporting requirements over the course of the lease.	Underway
	Develop “platforming community voices on Just Energy Transition” event series.	Exploring
Partnership	Develop handbooks and/or lessons learned on engagement practices that can be shared widely with partners.	Underway <i>(BOEM is developing a “Lessons Learned” report based on input received regarding engagement practices)</i>
<b>Goal #6: Continue building EJ network of community members, organizations to engage for OSW development in region.</b>		
BOEM	Add contact listserv sign up form to the BOEM website.	Planned
	Add communities identified through the EJ analysis of affected populations to the community network list.	Planned
	Review lessee communication plans for overlap with underserved communities and identified fishery and Tribal communities.	Exploring
Partnership	Continue snowball requests for additional input on community members to engage in the region.	Underway <i>(See Appendix B for the working list of organizations included in our outreach list; if there are others to include, please let BOEM know.)</i>
<b>Goal #7: Develop long-term, deep relationships with groups beyond the life of a particular project and the capacity to sustain those meaningful relationships</b>		
BOEM	Foster diverse/equitable hiring within BOEM.	Underway <i>(BOEM’s Justice, Equity, Diversity and Inclusion team oversees this effort)</i>
	Address capacity within BOEM to effectively communicate with EJ communities and carryout engagement efforts with a long-term outlook.	Exploring
Partnership	Develop capacity-building and compensation mechanisms to support community member engagement efforts.	Exploring <i>(BOEM is actively investigating this action item, which requires partnership commitment for implementation)</i>
	Develop creative partnerships to fund and implement compensation mechanisms.	Exploring

## Appendix

### A. Meeting Participants

#### Community Organizations

Stephan Mushegan	Aspen Institute
Esther Sosa	Aspen Institute
Stan Hales	Barnegat Bay Partnership, Ocean County College
Adrienne Esposito	Citizens Campaign for the Environment
Ana Fisyak	Collective for Community, Culture & Environment, Equinor
Marcus Sibley	National Wildlife Federation
Nathanael Greene	Natural Resources Defense Council (NRDC)
Melissa Miles	New Jersey Environmental Justice Alliance
Ana Isabel Baptista	New School
Daniel Chu	New York City Environmental Justice Alliance
Garry Johnson	NY State NAACP Conference
Lincoln Simmons	Ocean County College
Rebekah Morris	Pratt Center for Community Development
Anna Yulsman	Tishman Environment and Design Center, The New School
Lovinia Reynolds	UPROSE
Summer Sandoval	UPROSE
Anastasia Gordon	WE ACT for Environmental Justice
Annie Carforo	WE ACT for Environmental Justice

#### Federal Agencies

Jordan Creed	Bureau of Safety and Environmental Enforcement (BSEE)
Ramona Sanders	Bureau of Safety and Environmental Enforcement (BSEE)
Tara Shifflett	Bureau of Safety and Environmental Enforcement (BSEE)
Samantha Bresler	Maritime Administration (MARAD)
Alan Fino	Maritime Administration (MARAD)
Erin Kendle	Maritime Administration (MARAD)
Kelly O'Reilly	Maritime Administration (MARAD)
Nelle D'Aversa	National Oceanic and Atmospheric Administration (NOAA)
Sharon Benjamin	National Oceanic and Atmospheric Administration (NOAA) Fisheries
Angela Silva	National Oceanic and Atmospheric Administration (NOAA), Fisheries, Northeast Fisheries Science Center (NEFSC)
Mary Krueger	National Park Service (NPS)



Peter Rowe	New Jersey Sea Grant
Kathy Bunting-Howarth	New York Sea Grant
Gwen Gallagher	New York Sea Grant
Todd Hoernemann	United States Army Corps of Engineers (USACE)
Roselle Stern	United States Army Corps of Engineers (USACE)
Naomi Handell	United States Army Corps of Engineers (USACE), North Atlantic Division
Rena Weichenberg	United States Army Corps of Engineers (USACE), North Atlantic Division, Planning and Policy
Candace Nachman	US Coast Guard
Joy Page	US Department of Energy (DOE)
Anne Rosenblatt	US Environmental Protection Agency (EPA)
David Kluesner	US Environmental Protection Agency (EPA), Region 2

### State Agencies

Favio German	New Jersey Economic Development Authority (NJEDA)
Julia Kortrey	New Jersey Economic Development Authority (NJEDA)
Adriana Espinoza	New York State Department of Environmental Conservation (NYSDEC)
Alanah Keddell-Tuckey	New York State Department of Environmental Conservation (NYSDEC)
Jessica Dealy	New York State Energy Research and Development Authority (NYSERDA)
Laila El-Ashmawy	New York State Energy Research and Development Authority (NYSERDA)
Sameer Ranade	New York State Energy Research and Development Authority (NYSERDA)

## B. Organization Outreach List

### **NY/NJ Community-Based Organization List**

Alliance for New Jersey Environmental Education  
Asian American Federation  
Asian Americans for Equality  
Association for Energy Affordability  
Association of New Jersey Environmental Commissions (ANJEC)  
Bronx Council for Environmental Quality  
Catskill Mountainkeeper  
Center for Economic Growth (and Capital Region Chamber)  
Círculo de la Hispanidad, Inc.  
Citizen Action of New York  
Citizens Campaign for the Environment  
Clean Air Coalition of Western New York  
Clean Water Action - Coalition for Healthy Ports NJ/ NY  
Climate Justice Alliance  
Collective Forcece  
Community League of the Heights  
Concerned Citizens Coalition of Long Branch  
DEJUS CENTER INC  
ElectrifyNY  
Empire Justice Center  
Empire State Development  
Energy Efficiency for All  
Friends of Cape May Wildlife Refuge  
Greater Newark Conservancy  
Green Map System  
Green Worker Cooperatives  
GreenFaith (NJ)  
Hester Street Collaborative  
Hispanic Federation - New York  
Ironbound Community Corporation  
Jersey City Environmental Commission  
Local Spokes  
Make the Road New York

NAACP NY

Nature Conservancy, South Cape May Meadows Preserve

New Jersey Environmental Justice Alliance

New Jersey Environmental Justice Council

New Jersey Environmental Lobby

New Jersey Sea Grant

New Jersey Sea Grant Consortium

New Jersey Work Environment Council

New York City Environmental Justice Alliance (NYC-EJA)

New York League of Conservation Voters

New York Sea Grant

NY Offshore Wind Alliance

NY Renews

People United for Sustainable Housing Buffalo

Pratt Center for Community Development

Rethink Energy New Jersey

Rockaway Initiative for Sustainability & Equity

Solar One

Southwest Brooklyn Industrial Development Corporation: SBIDC

Staten Island Economic Development Corporation (SIEDC)

Surfrider Foundation: Jersey Shore Chapter

The Center for Popular Democracy

The College of NJ, Sustainability Institute

TREEage

Unitarian Universalist FaithAction of New Jersey

UPROSE

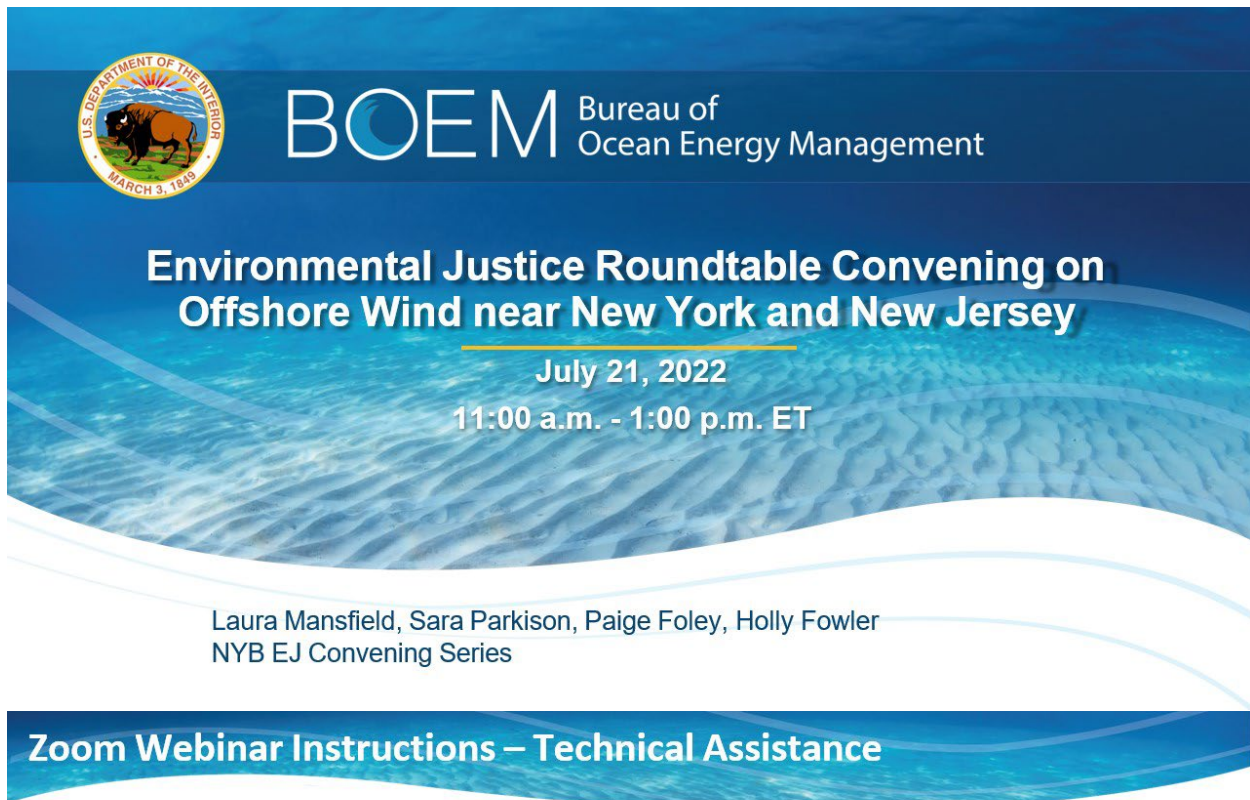
Urban Coast Institute, Monmouth University

URI


WEACT for Environmental Justice

Workforce Development Institute

## C. Environmental Justice Roundtable Convening Slides



The graphic features a blue background with a wavy pattern at the bottom. On the left is the U.S. Department of the Interior seal, which includes a bison and the text "U.S. DEPARTMENT OF THE INTERIOR" and "MARCH 3, 1849". To the right of the seal is the BOEM logo and the text "Bureau of Ocean Energy Management". The main title is "Environmental Justice Roundtable Convening on Offshore Wind near New York and New Jersey", followed by the date "July 21, 2022" and the time "11:00 a.m. - 1:00 p.m. ET". Below this, the names of the convenors are listed: "Laura Mansfield, Sara Parkison, Paige Foley, Holly Fowler" and "NYB EJ Convening Series". At the bottom of the graphic, the text "Zoom Webinar Instructions – Technical Assistance" is displayed in white on a dark blue background.

 **BOEM** Bureau of  
Ocean Energy Management

**Environmental Justice Roundtable Convening on  
Offshore Wind near New York and New Jersey**

July 21, 2022  
11:00 a.m. - 1:00 p.m. ET

Laura Mansfield, Sara Parkison, Paige Foley, Holly Fowler  
NYB EJ Convening Series

**Zoom Webinar Instructions – Technical Assistance**

- If you encounter technical difficulties during the meeting, please email Elizabeth Anton at [eanton@kearnswest.com](mailto:eanton@kearnswest.com) or message Elizabeth Anton (Host) using Zoom chat.
- If you are participating by phone, raise your hand for help by **dialing \*9**.



## Process Guidelines

- “Honor” the agenda.
- Participate actively and respectfully.
- Speak in order. Facilitator will mind the queue.
- When you speak, provide your name and affiliation, and speak clearly into the mic/phone.
- Participants are muted when they enter the meeting, but can adjust their audio and video functions. Please mute your audio when not speaking.
- Use the “chatbox” function to ask questions, make comments, or receive technical assistance.
- Use the “raise hand” function to join the discussion queue.



## Agenda

- Introductions
- Welcome from BOEM Director Lefton
- **Presentation on BOEM** and ongoing equity-related efforts, and summary of themes heard in EJ coordination meetings
- **Presentation and Discussion on NY/NJ Engagement Strategy** – *discuss and receive feedback on methods to advance meaningful engagement with EJ communities*
- **Discussion on NYB PEIS Scoping Phase** – *discuss potential impacts from offshore wind development on EJ communities in New York and New Jersey and discuss the upcoming public comment opportunity*
- Discuss Next Steps and Adjourn



## Introductions

### BOEM Introductions

**Participant Introductions** – please insert your name, organization, and affiliation in the chat box



## Welcome

**Welcome, BOEM Director Lefton**





When you think of successful EJ community engagement, what is one word that comes to mind?

Start the presentation to see live content. For screen share software, share the entire screen. Get help at [pollev.com/app](https://pollev.com/app)



**BOEM** Bureau of  
Ocean Energy Management

## Environmental Justice Roundtable Convening on Offshore Wind near New York and New Jersey

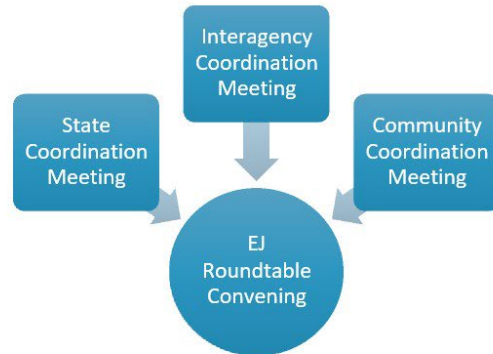
July 21, 2022

11:00 a.m. - 1:00 p.m. ET

Laura Mansfield, Sara Parkison, Paige Foley, Holly Fowler  
NYB EJ Convening Series

## Overarching goals of EJ Convening Series

- Further **develop network** of organizations, communities, and individuals to engage.
- Learn how to **conduct outreach and engagement** in the region to advance equitable participation.
- Understand the **equity-related efforts of partners** to identify **overlapping opportunities**.
- Improve **community access to and input in** environmental reviews processes.
- **Develop a model** for meaningful community engagement that can be replicated.



## Objectives of Meeting Today

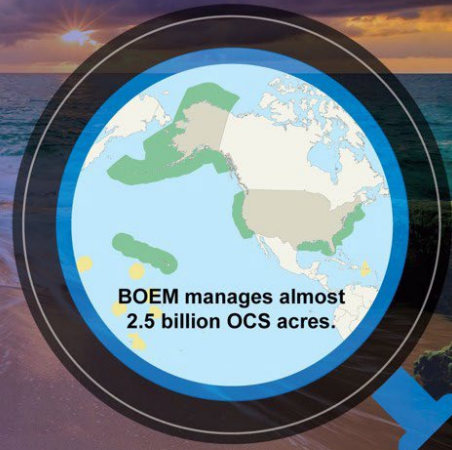
1. Share information gathered in coordination meetings with state partners, federal agencies, and community members.
2. Identify issues specific to EJ communities to address through BOEM's draft New York Bight (NYB) Programmatic Environmental Impact Statement (PEIS).
3. Refine a process for coordination and engagement on EJ issues in the NY/NJ region.





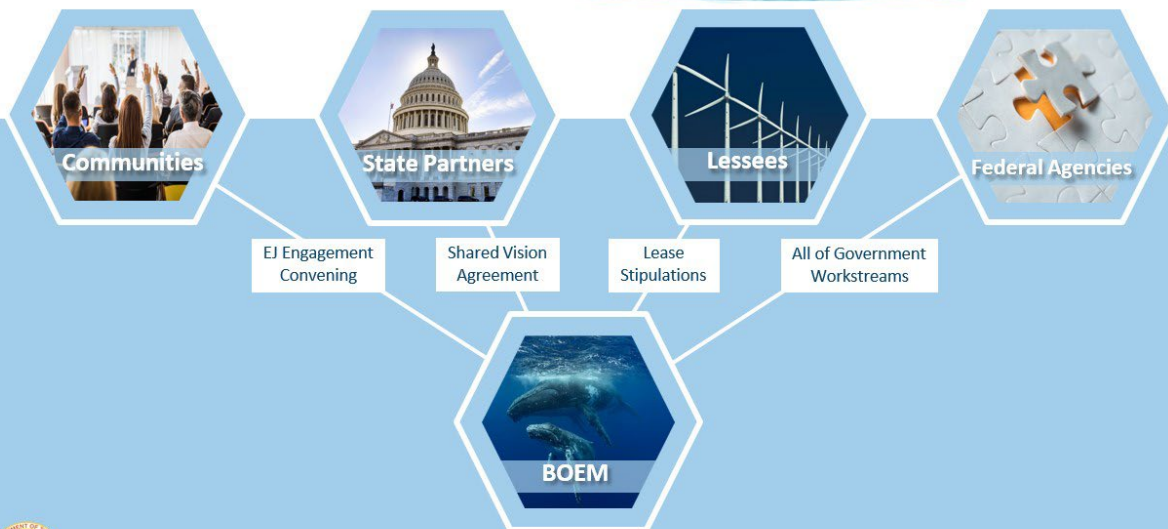
## BOEM Mission

Manage development of U.S. Outer Continental Shelf energy and mineral resources in an environmentally and economically responsible way.



**BOEM** Bureau of Ocean Energy Management

## Collaborations to Advance Equity Efforts in NY/NJ and Beyond



**BOEM** Bureau of Ocean Energy Management

## Coordination Meeting Review – What we heard



### Information Sharing

- Education about PEIS and potential impacts to communities
- Avoid industry lingo
- Content should be inclusive of all participants
- Create basic information that describes “what will happen.”
- Understand current level of trust and develop strategies



### Capacity Building

- Build engagement capacity
- Compensate and hire from the communities wherever possible
- Hire for positions on identifying and working with EJ populations
- Suggestions and guidance on community identification practices



### Outreach and Engagement

- Schedule regular outreach and engagement
- Meet in communities, boots on the ground to build relationships
- Ensure communities have seat at the table
- Work with lessees on coordinated engagement requirement
- Target outreach to local/regional level



### Coordination

- Coordinate EJ engagement efforts
- Partner with existing state efforts
- Create EJ education for gov’t peers
- Elevate EJ issues and share potential benefits
- Create interagency partnerships
- Identify best practices for engagement.



## Miro Board Homework Overview: Collaborative Graphic of Participant Workstreams





## NY/NJ Engagement Strategy Discussion

15



### Overview

1. Review of Shared Vision and Lease Stipulations
2. Options for coordinated iterative engagement through PEIS development
3. Explore community capacity-building and partnerships



## BOEM – New York – New Jersey Shared Vision

### Collaboration promotes:

- Investment in domestic supply chain
- Delivery of benefits and opportunities to underserved, disadvantaged, and overburdened communities
- Maximizing positive impacts
- Minimizing or eliminating potential negative impacts to communities

### BOEM Commitments:

- Improving the permitting process for future offshore wind energy projects, which includes revising BOEM's **guidance to industry, improving outreach, and increasing information accessibility**
- Adopting **innovative lease terms** and stipulations for the New York Bight Lease Sale that further the goals of the OCS Lands Act



## NYB Lease Stipulations Requirements

Advancing meaningful engagement between lessees and underserved communities and other ocean users.

1. Encourages early engagement
2. Requires lessees to provide **semi-annual reports** to BOEM on engagement activities
3. Requires coordination across lessees on engagement activities
4. Requires communications plans for fisheries, Tribes, and agencies

The New York Bight lease is the first to incorporate elements of engagement with underserved communities and other ocean users.



## Lease Stipulations – Progress reports

- Semi-annual reports to BOEM must include:
  - Description of planned engagements and communication of updates, and
  - Summary of how a project has been informed or altered after input.
- Lessees must seek to coordinate with each other on engagement activities



## Collaborative Engagement Format Options

### BOEM-led, Partners Collaborate

- New, regular engagement meeting dedicated to discussing EJ and offshore wind in region.
- Agenda circulated in advance to participants (states, communities, agencies, lessees) to gather input on priority topics of discussion.
- Iterative, OSW-focused, regularly held, and tied to PEIS development process.
- Frequency of meeting to be determined (monthly, bimonthly, quarterly, etc.).

### Partner-led, BOEM Attaches

- BOEM refrains from adding additional, EJ-focused engagement.
- Participates in existing meetings carried out by states and other federal agencies.
- Relies on existing relationships, reduces complexity and meeting fatigue.
- Would not meet intent of lessee coordinated engagement lease stipulation.





When poll is active, respond at [pollev.com/kwpoll1](https://pollev.com/kwpoll1)

Text **KWPOLL1** to **22333** once to join

**Do you or your agency/organization have a dedicated, long-term capacity to participate in a regularly held, BOEM-led engagement meeting?**

- Yes, high priority
- Yes, but not long-term
- Occasionally but low priority
- No, not a priority
- Maybe, not enough information
- Not yet

Start the presentation to see live content. For screen share software, share the entire screen. Get help at [pollev.com/app](https://pollev.com/app)

**How frequently would BOEM-led meetings need to be held?**

- Monthly
- Bimonthly
- Quarterly
- Biannually
- Other

Start the presentation to see live content. For screen share software, share the entire screen. Get help at [pollev.com/app](https://pollev.com/app)

**If BOEM were to attach to existing meetings, are there any ongoing, regular engagement meetings that would make sense to attach to?**

Start the presentation to see live content. For screen share software, share the entire screen. Get help at [pollev.com/app](https://pollev.com/app)

**Would coordinating lessee engagement through regular meetings held by BOEM be preferred?**

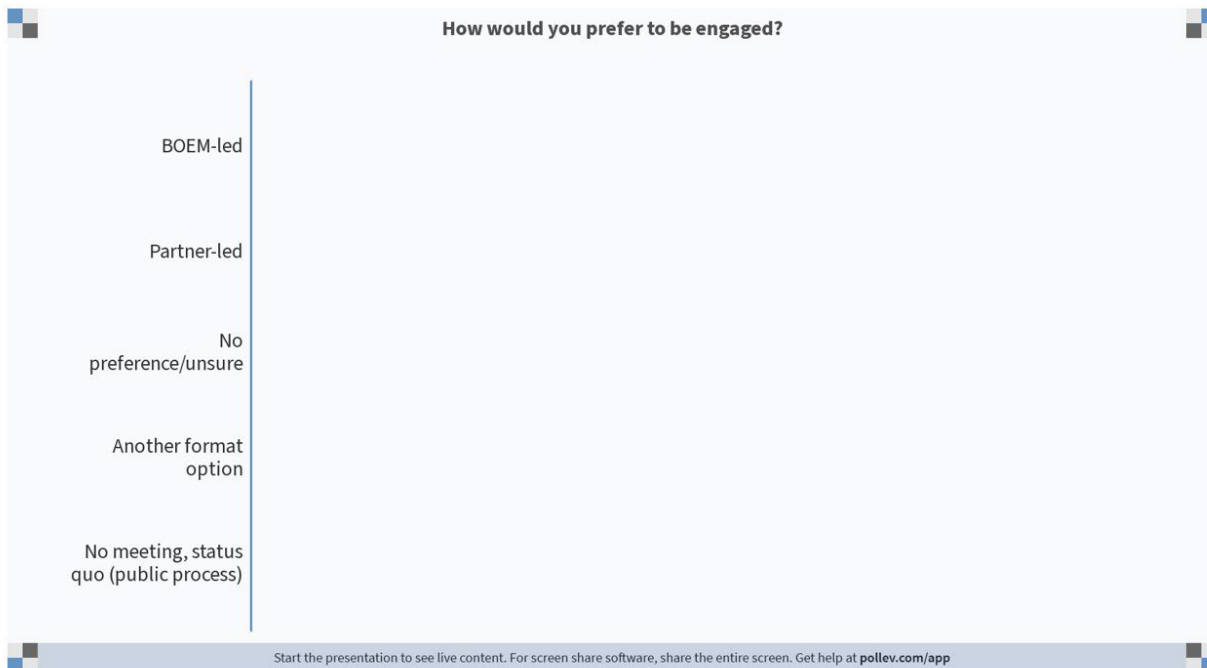
Yes, it would be preferred

Maybe, with conditions

No, BOEM-led meetings are not preferred for lessee engagement

Not enough information

Start the presentation to see live content. For screen share software, share the entire screen. Get help at [pollev.com/app](https://pollev.com/app)



## Exploring Engagement Capacity Building Partnerships

**EJ Strategy Group**  
Funding for group of community members nominated for year-long engagement service position

**Long-term CBO positions**  
Grants to support long-term positions dedicated to engagement within community organizations

**Discrete compensation**  
Compensation in exchange for discrete efforts provided in response to engagement events (\$/hr)

**Community liaison network**  
Create regional community liaison positions through existing efforts (e.g., Sea Grant)

**Student-led engagement**  
Stipends/Fellowships at higher education institutions for students to carryout local community engagement.

**Others?**



Select your top one preference to explore further.

EJ Strategy Group - Funding for group of community members nominated for year long engagement service position.

Long-term CBO positions - Grants to support long-term positions dedicated to engagement within community organizations.

Discrete compensation - Compensation in exchange for discrete efforts provided in response to engagement events? (\$/hr)

Community liaison network - Create regional community liaison positions through existing efforts (e.g., Sea Grant)

Student-led engagement - Stipends / Fellowships at higher education institutions for students to carry out local community engagement.

Other

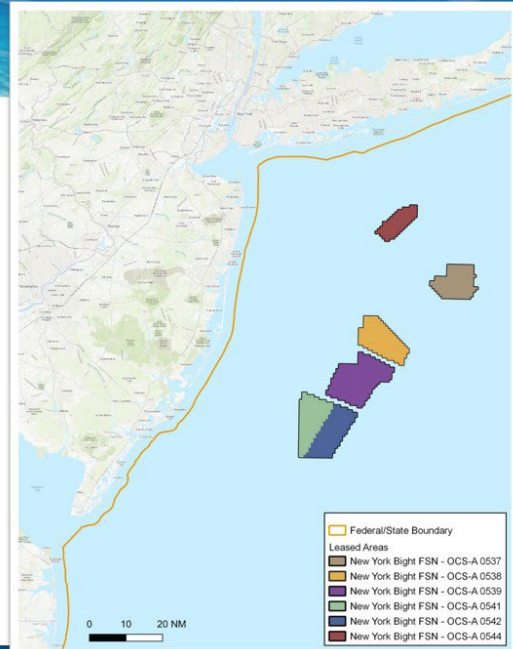
Start the presentation to see live content. For screen share software, share the entire screen. Get help at [pollev.com/app](http://pollev.com/app)

# Environmental Review for New York/New Jersey Offshore Wind Development



## New York/New Jersey Lease Areas

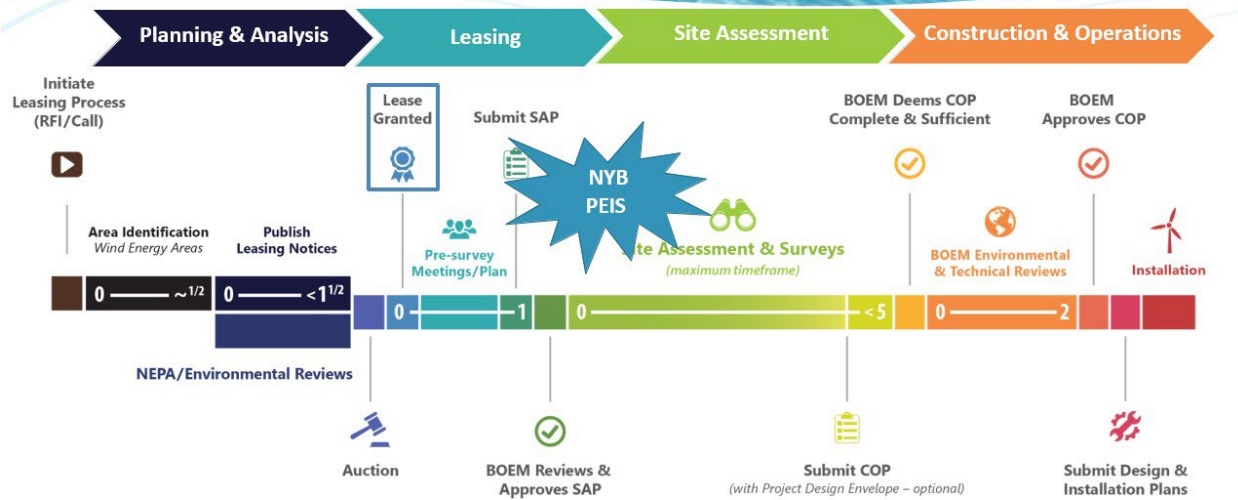
- **BOEM** is developing a Programmatic Environmental Impact Statement (PEIS) for the **New York / New Jersey lease areas**.
- **Lease Sale:** February 23, 2022
- **Lease Execution:** May 1, 2022
- **6 lease areas:**
  - OCS-A-0537 - OW Ocean Winds East, LLC
  - OCS-A-0538 - Attentive Energy LLC
  - OCS-A-0539 - Bight Wind Holdings, LLC
  - OCS-A-0541 - Atlantic Shores Offshore Wind Bight, LLC
  - OCS-A-0542 - Invenergy Wind Offshore LLC
  - OCS-A-0544 - Vineyard Mid-Atlantic LLC



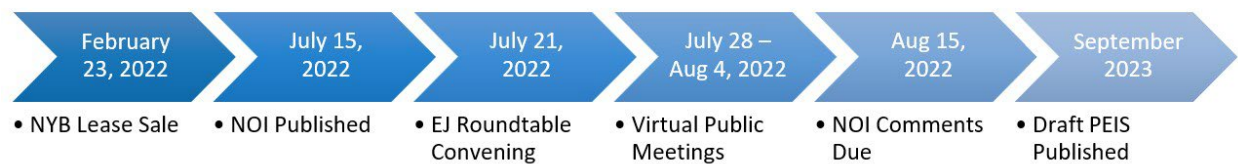
## Objectives of the NY Bight PEIS



## Stages of Leasing and Development – Environmental Review Points



## NYB PEIS Timeline






## Notice of Intent (NOI) to Prepare a PEIS

Published in the *Federal Register* on July 15, 2022

 [https://www.regulations.gov/document/BOEM\\_FRDOC\\_0001-0593](https://www.regulations.gov/document/BOEM_FRDOC_0001-0593)

 Docket Number: BOEM-2022-0034

 Starts the PEIS process

 Initiates 30-day public comment period, ending **August 15, 2022**



## Public Comments on the NOI

- Integral to NEPA reviews
- Local expertise and perspective guide environmental analysis = more informed decisions

- **Types of information BOEM is looking for:**

- Significant **issues** to be analyzed in the PEIS
- **Sources** of information to include in the PEIS
- Data **gaps** and information needs
- Reasonable **alternatives**

Meeting Date	Time
July 28, 2022	5:00 PM ET
August 2, 2022	5:00 PM ET
August 4, 2022	1:00 PM ET

- **Virtual Meeting Room**

- <https://www.boem.gov/renewable-energy/state-activities/new-york-bight-peis-virtual-meetings>

## Tiering Approach

### New York Bight Programmatic EIS (Tier 1)

- Overall **regional analysis** of potential impacts of a representative project
- Identify, analyze, and adopt, where appropriate, programmatic avoidance, minimization, mitigation, and monitoring measures
- Robust cumulative analysis



### COP-specific NEPA (Tier 2)

- Incorporate the analysis done in the Programmatic EIS by reference where applicable
- Focus on **site-specific impacts** of approving a particular COP
- Additional avoidance, minimization, mitigation, and monitoring measures
- Approve, approve with modifications, or disapprove the COP



## Potential impacts to EJ communities

#### Potential public health and safety impacts

- e.g., air quality, noise, lighting

#### Changes in the local economy

- e.g., tourism

#### Impacts to jobs and income

- e.g., revenue effects

#### Changes in spatial access

- e.g., land use, access to places of historical/cultural significance

#### Changes in resource access

- e.g., fishing living and non-living resources, subsistence

#### Note:

These are preliminary.  
Are there other  
dynamics or concerns  
we should analyze?



## Miro Board Activity: Identifying potential regional impacts and affected areas

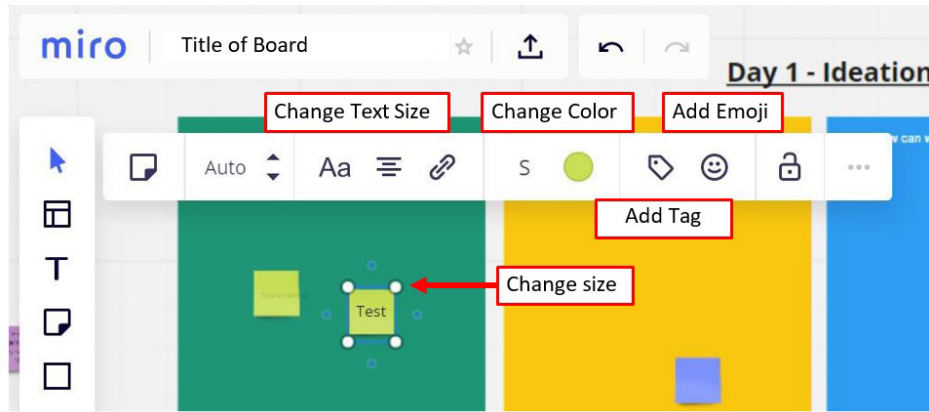


### Common Miro Board Functions

The screenshot shows the Miro board interface with several functions highlighted by red boxes and labels:

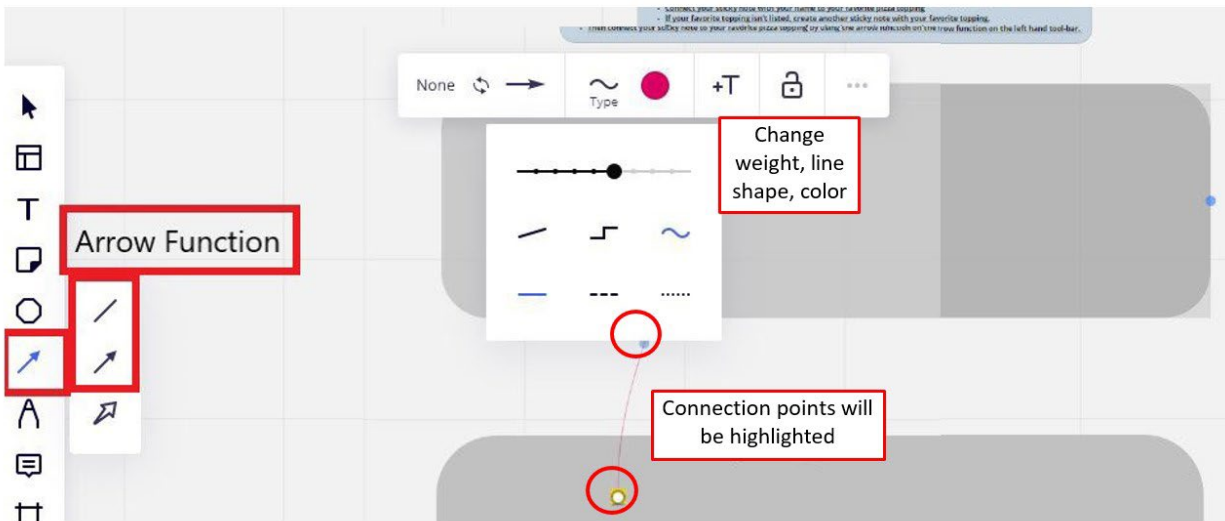
- Undo / Redo Action:** Located in the top toolbar, showing the undo and redo icons.
- Hide Other Cursors:** Located in the top toolbar, showing the 'hide other cursors' icon.
- Select:** Located in the left sidebar, showing the select tool icon.
- Add Text:** Located in the left sidebar, showing the text tool icon.
- Add Sticky Note:** Located in the left sidebar, showing the sticky note tool icon.
- Connect Sticky Notes:** Located in the left sidebar, showing the line tool icon.
- Comment:** Located in the left sidebar, showing the comment tool icon.
- Map to move around. Zoom In / Zoom Out:** Located in the bottom right corner, showing the map view and zoom controls.
- Drag & Drop Sticky Notes:** Located at the bottom center, showing the sticky notes in the toolbar.

## Sticky Note Toolbar



To add text on the sticky note, double click. You will see a toolbar appear to change size of text, color, or add an emoji, such as a thumbs up to agree with a comment.

## Arrow Function & Toolbar





## Contact Information

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[laura.mansfield@boem.gov](mailto:laura.mansfield@boem.gov)

Sara Parkison | Engagement Advisor for Underserved Communities and  
Offshore Wind Deployment

[sara.parkison@boem.gov](mailto:sara.parkison@boem.gov)



**Thank you!**

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