# UNITED STATES DEPARTMENT OF THE INTERIOR

Office of Renewable Energy Programs Bureau of Ocean Energy Management

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# Guidelines for Information Requirements for a Renewable Energy Construction and Operations Plan (COP)

#### **Introduction to These Guidelines**

This document provides guidance on the information requirements for a Construction and Operations Plan (COP) for Outer Continental Shelf (OCS) renewable energy activities on a commercial lease, as required by 30 CFR Part 585. The Bureau of Ocean Energy Management (BOEM) is providing these guidelines to clarify and supplement information requirements for COP submittals. Specifically, the purpose of this document is to provide guidance on survey requirements, project-specific information, and information to meet the requirements of the Outer Continental Shelf Lands Act (OCSLA), National Environmental Policy Act (NEPA), and other applicable laws and regulations.

This document is intended to provide guidance to the regulated community and is not intended to set information or data standards or prescribe additional requirements. Rather, the purpose of this document is to further explain the applicable provisions of BOEM's renewable energy regulations, found at 30 CFR Part 585, and provide examples of documentation that may be submitted to help BOEM evaluate whether the requirements found in the regulations have been met.

# **Authority and Background**

BOEM published the regulations found in 30 CFR Part 585 to establish procedures for the issuance and administration of leases, right-of-way (ROW) grants, and right-of-use and easement (RUE) grants for renewable energy production on the OCS, as well as RUEs for the alternate use of OCS facilities for energy or marine-related purposes. A COP contains information describing all planned facilities that you (the commercial lease applicant, the leaseholder, or operator of facilities on a commercial lease) construct and use for your project, along with all proposed activities including your proposed construction activities, commercial operations, and conceptual decommissioning plans for all planned facilities, including onshore and support facilities.

Pursuant to 30 CFR 585.601, a COP must be submitted six months prior to the completion of your site assessment term. A Site Assessment Plan (SAP) and COP can be submitted concurrently. The COP (or concurrent SAP/COP) is submitted only after you have a clearly defined project proposal and sufficient data and information for BOEM to conduct technical, NEPA, and other required reviews. You should design your project and conduct all activities in a manner that ensures safety and prevents undue harm or damage to archaeological or natural resources. You must also take measures to prevent the unauthorized discharge of pollutants including marine trash and debris into the offshore environment (30 CFR 585.105).

A COP must demonstrate that the project is being conducted in a manner that conforms to responsible offshore development per 30 CFR 585.621; this includes the application of best management practices (BMPs). Additional information regarding BMPs resulting from the Record of Decision for the 2007 *Programmatic Environmental Impact Statement for Alternative Energy Development and Production and Alternate Use of Facilities on the Outer Continental Shelf* (Section 2.7), prepared by BOEM, is presented in Attachment A. You should review and refer to the BMPs as you design your project and incorporate them in all your project planning and implementation stages. BMPs that are not proposed as part of your project may be included

as a condition of approval of your COP. The BOEM is in the process of preparing guidance for several BMPs. These guidance documents will be made available at http://www.boem.gov/Regulatory-Framework-Guidelines/.

The information that must be submitted in a COP is specified in 30 CFR 585.626 (a) and (b). Detailed information and certifications (as specified under 30 CFR 585.627) must be submitted to assist BOEM in complying with its NEPA obligations and other relevant laws. In addition, BOEM will review your submitted COP and the information pursuant to 30 CFR 585.627 to determine if it contains all the information required by the regulations and the appropriate level of detail such that BOEM can deem your COP complete and ready for consideration. Your COP should include, as part of the information pursuant to 30 CFR 585.627, the requested baseline information requirements and impact-producing factors found in Attachment E. The scope of additional information and/or analyses will be identified on a project-by-project basis and is determined by the following:

- (1) Alternatives developed and analyzed for your project;
- (2) Concerns raised during the public scoping and hearing processes;
- (3) Environmental and technical design reviews by BOEM of your proposed project; and
- (4) Statutory state and federal consultations.

Additional mandatory mitigation measures and monitoring requirements may be identified or changed during BOEM's review process. Attachment E identifies other possible information needs. The need for additional information and/or analyses may change your proposed project plan and affect the project schedule.

#### **Release of COP Information**

BOEM will conduct a completeness review after the COP submittal to ensure that the required elements of your submittal are present. Once BOEM has determined that your submittal is complete, the COP may become a public document and be available on BOEM's website. However, before doing so, BOEM will protect privileged or confidential information, as described in 30 CFR 585.113.

To assist in BOEM's determination of proprietary information, please label privileged or confidential information "Contains Confidential Information" and consider submitting such information as a separate attachment. In addition, the National Historic Preservation Act requires BOEM to withhold from public disclosure the location, character, or ownership of historic resources if the agency determines that the disclosure may, among other concerns, risk harm to the historic resources or impede the use of traditional religious sites by practitioners.

# **Number of Copies**

**Pursuant to 30 CFR 585.622** you are required to provide BOEM with one paper copy and one electronic version of your COP and all supporting materials. Please consult the appropriate region for the preferred electronic format (see Section E of this guidance). If the COP contains information considered proprietary, depending on the amount of proprietary information, prepare a submittal that either:

- (1) Contains a version stamped "public copy" without proprietary information and an agency version stamped "proprietary information"; or
- (2) Consists of a public copy with all proprietary information in an appendix that can be removed before the COP is made public.

The BOEM may request additional hardcopies if affected states require them for their Coastal Zone Management Act (CZMA) consistency review or concurrence.

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# **Contents of a Construction and Operations Plan (COP)**

# 1. COP Purpose and Scope

The purpose of the COP is to provide a description of all proposed activities and planned facilities that you intend to construct and use for a project under a commercial lease. Pursuant to 30 CFR 585.626, the COP must include a description of all planned facilities, including onshore and support facilities, as well as anticipated project easement needs for the project. It must also describe the activities related to the project including construction, commercial operations, maintenance, decommissioning, and site clearance procedures. The COP will provide the basis for the analysis of the environmental and socioeconomic effects and operational integrity of your proposed construction, operation, and decommissioning activities.

The scope of a COP depends on how you wish to develop the commercial lease. Pursuant to 30 CFR 585.629, if you plan to construct your project in phases, it should be clearly documented in your COP. Data gathered from site assessment and site characterization activities should be used to develop your COP. In the event your project requires additional survey data beyond what has already been completed in support of the COP, BOEM will review the survey plans described in your COP before you begin such additional survey activities.

To facilitate an efficient review of your COP, BOEM recommends structuring your COP around the regulatory sections in 30 CFR § 585.626 and 30 CFR § 585.627 and identifying how the information satisfies the requirements of each section. If you choose an alternate organization for your COP, please provide adequate cross references to the corresponding regulatory sections to allow us to trace your inputs back to the requirements of the regulations. Attachment B provides an example of an organizing theme for your project description and identification of impacting factors. If you choose to use such a theme, you should ensure all appropriate regulatory sections are cross-referenced within it.

#### 2. Pre-Survey Coordination with BOEM: COP Survey Plan and Meeting

Prior to submittal of any plan, you are strongly encouraged to discuss your pre-survey planning with BOEM to ensure all surveys are conducted in a manner that addresses the regulatory information requirements for a COP. Pre-survey coordination provides an opportunity for us to discuss common goals and expectations, agree upon the technical aspects and key parameters for the surveys, and to advise you regarding the necessary authorizations or permits from other resource agencies before you contract and mobilize your resources for an offshore survey(s).

BOEM recommends, and may require through lease stipulation, the development of a survey plan and the scheduling of one or more pre-survey meeting to discuss the survey plan. A COP survey plan should provide a general description of the environmental and physical condition of the lease area and the timeline of the surveys to be conducted on your lease. These surveys should be undertaken in a manner that will allow the lessee to satisfy the information requirements in the applicable regulations, including but not limited to 30 CFR 621, 626, and 627.

The survey plan should also include a desktop study on offshore activities, potential hazards, and environmental conditions. The desktop studies should typically include the following topics:

#### Anthropogenic Conditions and Hazards

Fisheries, marine sanctuaries, protected species, cables/pipelines, hydrocarbon exploration, restricted areas, hazards (shipwrecks, anchorage zones, rock outcrops, etc.), and territorial claims.

#### **Environmental Conditions and Hazards**

Oceanography, geology, bathymetry, geomorphology, seafloor conditions, seismic and volcanic activity, sediment transport, meteorology, navigational warnings, and restricted locations and/or time periods.

#### 3. COP Review Process

The submission of your COP is the <u>initial</u> step in a multi-step review process that may result in COP approval. Your COP will be reviewed by BOEM to determine: (1) whether it contains all of the required categories of information necessary to have it considered complete, and (2) whether the information provided is of sufficient quality and quantity to conduct technical and environmental reviews (30 CFR 585.628). If we determine that your COP meets submittal requirements, we will deem it complete, and then discuss with you the processing costs and preparation of appropriate environmental analysis documents (30 CFR 585.111).

#### 4. Phased Development

Pursuant to 30 CFR 585.629, a leaseholder or an applicant may include in its COP a request to develop its commercial lease in phases. If you plan to construct your project in phases, you must follow the regulatory requirements for a COP submission, and you should provide a schedule detailing the timeline for subsequent phased development.

#### **Initial COP Submission – Required Data and Information**

To facilitate BOEM's review of your Phase 1 project proposal, your initial COP submission should include all of the information necessary for BOEM to conduct thorough environmental and technical reviews of your Phase 1 project proposal. This includes the information requirements described in 30 CFR 585.626 and 627 for the proposed Phase 1 project and project area.

BOEM recommends that your initial COP submission contain varying levels of data for the remaining portions of your lease area. Attachment F describes site characterization data BOEM recommends that the lessee submit with the initial COP for the initial phase and the subsequent development of the remaining portions of the lease area, when proposing phased commercial development of the lease area. As stated above, BOEM recommends discussing details of the survey work that will be conducted to support the submission of your initial COP at one or more

pre-survey meetings; BOEM typically includes in its leases a stipulation requiring lessees to hold this type of pre-survey meeting.

If we determine that your initial COP submittal meets BOEM's regulatory data and information requirements, we will deem it complete and sufficient for review. Otherwise, BOEM will inform you that this information will need to be submitted prior to BOEM deeming the COP complete and sufficient for review. BOEM will then conduct our environmental and technical reviews of the COP and approve, disapprove, or approve with modifications the plan. In the event that the COP is approved or approved with modifications, you must submit an FDR and FIR pertaining to your Phase 1 project for BOEM's review, and proceed through the regulatory process outlined at 30 CFR 585.700-702 prior to fabricating and installing those proposed facilities.

#### **COP Revisions to Support the Construction and Operation of Subsequent Phases**

Each time that you are ready to proceed with development of an additional phase of your commercial lease area, in accordance with the schedule included in your approved COP, you must submit a revision to your COP for BOEM's review and approval, per 30 CFR 585.634. Each revision must include the information described in 30 CFR 585.626 and 627 for that phase of development, so that BOEM can proceed with the necessary environmental and technical reviews of your proposed COP revision.

As stated above, before you proceed with survey work necessary to support each COP revision, BOEM recommends, and may require through lease stipulations, the development of a survey plan and the scheduling of one or more pre-survey meetings to discuss the survey plan.

# 5. Required Survey Results and Supporting Data

**Pursuant to 30 CFR 585.626(a)**, as part of your COP, you must submit the results and supporting data from survey investigations (including previous surveys conducted to support the site assessment phase of your lease, if conducted) performed in support of the construction and operations activities you plan to conduct on your commercial lease. To ensure the accuracy and quality of the data, BOEM recommends that you submit information detailing the methodology, data processing, spatial information, and acquisition of your surveys. Pursuant to 30 CFR 585.626(a), your COP should describe resources, conditions, and activities that may be affected by your proposed activities; your COP should also include environmental conditions (e.g., sea floor structure, seismic activity) that could affect the activities proposed in your COP.

Every project has unique technical and site characteristics, and differs in the extent to which there are available data regarding the site's environmental setting. Therefore, it is important to discuss your specific projects' circumstances with BOEM at the pre-survey meeting(s) mentioned above. BOEM has prepared recommendations for providing baseline collection studies to support the acquisition of site characterization data in separate guidelines. These regional and national guidelines can be found at http://www.boem.gov/National-and-Regional-Guidelines-for-Renewable-Energy-Activities/. These guidelines may be updated periodically, and all new versions will supersede previous versions.

**Note:** Your shallow hazard (a) (1), geological (a) (2), and geotechnical (a) (4) survey results should be combined into one integrated Site Investigation Report (30 CFR 585.626(a) (6)) that may include any information gathered under the site assessment phase of your lease or from other sources. Your geological and biological surveys will determine whether (1) there is live bottom in the area of your project, and (2) whether the live bottom contains viable biological communities. See the requirements of 30 CFR 585.626(a) (2-3), the guidance contained herein and Attachment E for more information.

#### (a)(1) Shallow hazards survey.

Your shallow hazards survey results and supporting data should provide information sufficient to determine the presence of surface and shallow subsurface geological features and conditions and their likely effects on your proposed construction, operations, and facilities including, but not limited to:

- (i) Shallow faults;
- (ii) Gas seeps or shallow gas;
- (iii) Mobile sediments, slumps or slides, potentially unstable slopes, creep, karst topography;
- (iv) Gas hydrates;
- (v) Surface live bottoms (in particular, rock exposed at the surface and not overlain with sediment veneer), buried channels, and scour features;
- (vi) Ice scour of seabed sediments; and
- (vii) Cables, artificial reefs, buoys, debris, and other man-made objects.

Your shallow hazards survey results, supporting data, and report should be submitted with the COP, and information acquired from them should be integrated with the information needs of 30 CFR 585.626. It should also include any information gathered under the site assessment phase of your lease. See Section (a) (5) of this guidance for further information on how to submit archaeological information.

## (a)(2) Geophysical survey data relevant to the design and siting of your facility.

Your geophysical survey data should include an integrated interpretation of shallow subsurface conditions based on a shallow hazards survey; it should also include any information collected from other sources. Discuss how identified features may impact proposed construction, facilities, or operations. Report assessments of the following:

- (i) Seismic activity at your proposed site;
- (ii) Fault zones:
- (iii) The possibility and effects of liquefaction and seabed subsidence;
- (iv) The extent and geometry of faulting attenuation effects of geologic conditions near your site;
- (v) Scour and sand waves; and
- (vi) Slope stability.

#### (a)(3) Biological survey.

The biological survey results should report the presence/absence and distribution of biologically sensitive resources in the vicinity of your proposed activities and structures, including live bottoms, fish populations (including migratory populations), marine mammals, sea turtles, and birds. Include information on temporal and spatial abundance and seasonality of use for each species. See Attachment E and BOEM's survey guidelines for more detailed information.

# (a)(4) Geotechnical Investigation.

Your geotechnical investigation results, supporting data, and sediment testing program should do the following. Investigate the stratigraphic and geoengineering properties of the bottom sediment that may affect the foundations or anchoring systems of any structure permanently or temporarily attached to the seabed. Report the field and laboratory test methods employed, along with the applicability of these methods as they pertain to the quality of the samples, the type of sediment, the anticipated design application, and results of your program. Explain how the engineering properties of each sedimentary layer affect the design of your project, and how any variations in the sediment layers throughout the project site are addressed. Describe the uncertainties inherent in your testing program and the reliability and applicability of the chosen methods. Describe the following:

- (i) The results of your investigation of the stratigraphic and geoengineering properties of the sediment that may affect the foundations or anchoring systems for your project;
- (ii) The results of adequate in-situ testing, boring, and/or sampling (for example, Cone Penetration Tests (CPTs), drilled borings, vibracores, etc.) at each foundation location, to examine all important sediment and rock strata to determine its strength classification, deformation properties, and dynamic characteristics; and
- (iii) The results of a sufficient number of deep soil borings (with soil sampling and testing) within the project area to determine the vertical and lateral variation in seabed conditions and to provide the relevant geotechnical data required for design. To be considered a "deep" boring, the soil boring depth should be at least 10 meters deeper than the design penetration of the foundation piles. This recommended boring depth may be modified based on the consistency and strength of the sediments. For areas with highly variable subsea soil conditions, it may be appropriate to obtain a greater number of deep borings. Depending on the sediment and geologic conditions, it may be appropriate to utilize CPT probes instead of deep borings at selected locations. Justification should be provided for any variations from the basic guidelines.

## (a)(5) Archaeological resources survey.

Your historic property identification results, supporting data, and report should identify and describe any historic properties that may be potentially affected by your proposed activities, as defined by the NHPA (16 U.S.C 470 et. Seq). This includes, but is not limited to, historic properties that are (1) located onshore with a view of the proposed project; (2) in onshore/terrestrial areas where cables may come ashore; (3) in onshore staging areas; (4) in nearshore environments in state waters; and (5) in offshore areas. This information will be used

by BOEM to comply with NHPA, NEPA, and other applicable environmental and preservation laws.

The report should be a stand-alone document that is submitted in conjunction with the Site Characterization Survey Report. The report represents an evaluation and synthesis of the data (both geophysical and geotechnical) gathered during site characterization activities for the purpose of identifying potential archaeological resources. To facilitate consultations, BOEM must receive the report in complete form; therefore, any changes to a lessee's plan(s) that may occur after submittal of a report to BOEM, as a result of either changes in the design of the proposed project or a request for additional information made by BOEM, should be incorporated into a revised report. The proposed project details presented in this report must match that which is presented in other portions of the COP. Details on the required contents of the archaeological resources assessment report may be found in BOEM's Guidelines for Providing Archaeological and Historic Property Information Pursuant to 30 CFR Part 585.

#### (a)(6) Overall site investigation report.

You must prepare an overall site investigation report for your facility that integrates the findings of the shallow hazard, geological, and geotechnical surveys for a proposed project. BOEM recommends that the report include the following:

- (i) Documentation of all investigations, surveys, in-situ and laboratory testing;
- (ii) An analysis of the potential for:

Scouring of the seabed;

Hydraulic instability;

The occurrence of sand waves;

Instability of slopes at the facility location;

Liquefaction or possible reduction of sediment strength due to increased pore pressures;

Degradation of subsea permafrost layers;

Cyclic loading;

Lateral loading;

Dynamic loading;

Settlements and displacements;

Plastic deformation and formation collapse mechanisms; and

Sediment reactions on the facility foundations or anchoring systems;

- (iii)Descriptions of sediment layers with geotechnical design parameters;
- (iv)Geotechnical recommendations and design criteria for facility foundations and anchoring systems;
- (v) Recommendations for mitigating geologic hazards.

#### 6. Project-Specific Information Requirements

**30 CFR 585.626(b)** A COP may use section headings that correspond to 30 CFR 585.626(b) or use the topic headings indicated below.

A complete and detailed project description is the foundation for understanding the impacts your project will have and how it will interact with the environment. The information required by 30 CFR 585.626(b) may be organized and developed into a complete project description (see Attachment B). The project description should be written in such that it can be easily understood by people unfamiliar with specialist terminology. For all construction and operations activities you propose to conduct under your COP, pursuant to 30 CFR 585.626(b) you must provide the following project-specific information. BOEM has provided the following guidelines to further explain the information requirement in the regulations:

**Table 1: Project-specific Information** 

Section	<b>Project Information</b>	Guideline
(b)(1)	Contact Information	Identify an authorized representative's name, address, email address, and phone number. This representative will be the main contact for the project.
(b)(2)	Designation of operator, if applicable	Designate an operator, if applicable, as required by 30 CFR 585.405.
(b)(3)	The construction and operation concept	Include a discussion of the following, using tables as appropriate:  (i) A description of the objectives for the project;
		<ul> <li>(ii) A description of the proposed activities, which should include: <ul> <li>a. A description of the construction procedure for installing equipment;</li> <li>b. A description of how the project will be configured and how it will operate, including a description of the turbine array, any electrical service platforms (ESPs), the subsea power transmission cables, and any shore-side support infrastructure;</li> <li>c. Any other relevant information;</li> <li>(iii)A tentative schedule from start to completion, including the tentative schedule for all construction activities and for inspection and maintenance activities throughout the operational life of the project; and</li> <li>(iv)Any plans for phased development, pursuant to 30 CFR 585.629, or as directed in section (A) (2) of this guidance.</li> </ul> </li> </ul>
(b)(4)	Commercial lease stipulations and compliance	Include a description of the measures you took or will take to satisfy the conditions of any lease stipulations (if applicable) related to your proposed construction and/or operations activities. A table is a suitable format for presenting this information.

(b)(5)	Location plat (map drawn to scale)	The location plat should be a 1-page map showing the general location of the offshore project in relation to the coastline, with an overlay showing the OCS lease blocks. It should include the proposed route of the subsea cable back to shore (if applicable), the proposed location where the cable will cross land (if applicable), and the location where the cable will tie into the shore-side power grid (if known).  In accordance with 30 CFR 585.626(b)(5), the location plat must include the surface location and water depth for all proposed and existing structures, facilities, and appurtenances located both offshore and onshore, including all anchoring/mooring data. To meet this requirement, more detailed, larger-scale maps of the offshore project site may be necessary to depict the proposed configuration of the turbines and any other offshore structures. Ideally, these detailed maps should also show the location of any subsea interconnecting power cables, relevant subsea features (e.g., rock formations, potential archaeological sites, magnetic anomalies, etc.) identified during the site surveys required by 30 CFR 585.626(a), as well as the proximity of these features to the proposed structures and subsea cables.
(b)(6)	General structural and project design, fabrication, and installation	Describe each type of structure or facility proposed for installation with your project, using tables, if appropriate.  (i) Provide diagrams/drawings and fabrication information for all structures to be installed or attached to the seabed.  (ii) List the design standards that you intend to use and a description of the environmental/metocean (meteorological and oceanographic) data you intend to use to establish the operational and extreme loading conditions for your structures (see Attachment C).  (iii) Describe the water depth for surface structure and installation locations with X, Y coordinates and latitude/longitude.  (iv) Indicate the general anchor radii for any facilities, vessels, or derrick barges to be used during installation. If the exact position of the anchors is not known, indicate maximum radius of anchors on the location plat.

(b)(7)	All cables and power lines, including those on project easements	Describe the location, design, and installation methods. Provide information on depths, testing, maintenance, repair, safety devices, exterior corrosion protection, inspection schedules, and decommissioning of all cables and transmission power lines, including those of project easements.  Indicate the general anchor radii for any facilities, vessels, or derrick barges to be used during cable and/or power line installation. If the exact position of the anchors is not known, indicate maximum radius of anchors on the location plat.
(b)(8)	Description of the deployment activities	By 'deployment,' BOEM means how you propose to bring your equipment and materials to the construction site/project location from shore. Describe the safety and environmental protection features or measures that will be used.  For your installation activities, describe the safety, prevention, and pollution control features or practices that will be used, and how you will use, if applicable, a certified verification agent (CVA) to review and verify each stage of the project.  Describe your normal operating procedures or system and operating procedures and systems in the case of accidents or emergencies, whether natural or manmade.
(b)(9)	List of solid and liquid wastes generated	Report any National Pollutant Discharge Elimination System (NPDES) permit you expect to receive for your activities. Provide information on the projected nature and volume of liquid and solid wastes to be generated by all vessels and structures involved in your activities. Include both permitted operational wastes and any other identified wastes. Describe disposal methods and locations, if applicable. A table—similar to that presented in Attachment D—is a suitable format.
(b)(10)	List of all chemical products used	Provide a list of chemical products used (if stored volume exceeds United States Environmental Protection Agency (EPA) Reportable Quantities); the volume stored on location; their treatment, discharge, or disposal method and location; and any other necessary permit(s) pertaining to these chemical products. Describe how these products will be brought onsite, the number of transfers that may take place, and the quantity that may be transferred on each

		occasion.
(b)(11)	Description of any vessels, vehicles, and aircraft used to support your activities	Provide an estimate of the frequency and duration of any vessels/vehicles/aircraft traffic you anticipate for your construction and operation of your project. If not already provided in (4)(b)(3), provide the name, class specifications, and description of type of vessel(s) to be deployed for facility installations or surveys, including construction ships or barges, cable laying barges, refueling vessels, tug boats, seismic survey vessels, supply vessels, or crew vessels. For each vessel or vessel type, include length, displacement, crew size, type of marine sanitation device, type of propeller system(s), number of fuel tanks, and maximum fuel storage capacity for each tank (many operators have specification sheets for their vessels that report this information). Vessel availability may make it difficult to know all specific vessel information in advance, and if this is the case, provide as much detail as possible to inform the BOEM review.  Indicate the following:  (i) The average and maximum number of vessel/vehicle/aircraft anticipated to be in the construction area at any one time; (ii) The type of remotely operated vehicle(s) deployed, if applicable; (iii) The type of aircraft deployed, if applicable;
		(iv) Any recommendations or requirements for aircraft or vessel speed or operational restrictions, made by NOAA, the U.S. Coast Guard, or any other agency having jurisdiction.
(b)(12)	General description of operating procedures	Describe the operating procedures or systems you intend to use for your project under normal operating conditions.  Describe the procedures and systems that will be used at your facilities in the case of emergencies, accidents, or nonroutine conditions, regardless of whether they are manmade or natural. Include, as a part of non-routine conditions, descriptions of high-consequence and low-probability events.
(b)(13)	Decommissioning and site clearance procedures	Describe and explain the general concept and procedures proposed for the decommissioning of all installed components and facilities. Refer to 30 CFR 585.906-910 for additional information on decommissioning and site

		clearance procedures.
(b)(14)	List of all federal, state, and local authorizations, approvals or permits that will be required to conduct the proposed activities	Identify all federal, state, and local application approvals or permits you will have to obtain to conduct your proposed construction and operation activities. (For example, U.S. Army Corps of Engineers permits; any required USCG or Federal Aviation Administration (FAA) permits or approvals relating to warning lights; authorizations under the Marine Mammal Protection Act, etc.). Identify the originating statute and/or regulation that requires the permit, and then provide a statement indicating whether you have applied for or obtained such authorization, approval, or permit. If applied for, indicate the approval status for these authorizations. A table is a suitable format for presenting this information.
(b)(15)	Measures for avoiding, minimizing, reducing, eliminating, and monitoring environmental impacts	Describe the measures you will take (and that will be carried out pursuant to your COP) to avoid, minimize, reduce, eliminate, and/or mitigate environmental impacts. Describe any existing or planned environmental monitoring and mitigation systems you will implement before, during, and after construction, along with the effectiveness of these systems (see 30 CFR 585.633 (b) (2)). State whether your activities are likely to result in harassment, injury, or death of endangered or other protected species, and describe the measures you will take to avoid adverse interactions with these species. Based on your proposed activities, authorizations or permits may be required by the United States Fish and Wildlife Service (FWS) or the National Oceanic and Atmospheric Administration's National Marine Fisheries Service (NMFS) before you begin work.
(b)(16)	Information incorporated by reference	Reference information and data discussed in other plans that you previously submitted, that are referenced in BOEM documentation. If your COP relies on reference information and data from other sources, you should fully discuss such information and data in your COP and explain how this information and data was used to inform your conclusions.
(b)(17)	List of agencies and persons with whom you have consulted or will consult about potential impacts of your proposed activities	The BOEM encourages early and frequent consultations with appropriate federal and state agencies, tribal governments, and the public regarding the potential impacts associated with your proposed activities. Indicate the names of people, their affiliation, and the dates on which you had contact, along with a short summary of issues

discussed. A table is a suitable format in which to convey this information. It is important that you contact the USCG to discuss and clarify its expectation for the Navigational Safety Risk Assessment (NSRA) which you should prepare to satisfy the information requirements of 30 CFR 585.627(a)(8). The BOEM will rely on the USCG to review the NSRA and advise BOEM on its adequacy and the adequacy of any proposed navigational safety mitigation measures. Additional information on preparing a NSRA can be found in the USCG Navigation and Inspection Circular (NVIC) 02-07, "Guidance on the Coast Guard's Roles and Responsibilities for Offshore Renewable Energy Installations (OREI)." You should include information about any consultations you have had with the USCG in this section of the COP. It is suggested that you contact the FAA to discuss any issues arising from your project that relate to airspace restrictions, lighting requirements, use patterns, and/or potential radar interference (see FAA Advisory Circular 70: Obstruction Marking and Lighting (FAA AC 70/7460-1K); FAA Procedures for Handling Airspace Matters (FAA Order JO 7400.2G); and FAA Form 7460-1 for additional information). The FAA will review relevant portions of your proposed project and advise BOEM on its adequacy and the adequacy of any proposed mitigation measures. You should include information about any consultations you have had with the FAA in this section of the COP. The National Marine Fisheries Service Office of Protected Species should be contacted regarding any authorizations for the taking of marine mammals from proposed activities. An incidental harassment authorization may be required. BOEM recommends that you begin coordinating with other users of your lease area as early in your lease term as practicable. Specifically, if any submarine telecommunications cables traverse your lease area, BOEM recommends early coordination with the owners and operators of those cables. See Attachment G for further detail. (b)(18)Reference Provide a list of all documents and published sources referenced as part of this plan or cross-reference to citations

		in any previously submitted plans or published material that is readily available to BOEM. You may include any sources incorporated by reference into a single "References Cited" section (listed above in (b) (16)).
(b)(19)	Financial assurance	Provide statements attesting to the fact that the activities and facilities as proposed in the COP are or will be covered by an appropriate bond or other approved security, as required by 30 CFR 585.515 and 30 CFR 585.516.
(b)(20)	CVA nominations for reports required in 30 CFR Part 585 (Subpart G)	Provide nominations for a CVA, as outlined in 30 CFR 585.706, or a request to waive the CVA requirement, as specified in 30 CFR 585.705(c).
(b)(21)	Construction schedule	Report a reasonable schedule for all construction phases of your project that considers all relevant project factors such as vessel availability and delivery dates of equipment. Show significant milestones of construction activity leading to the commencement of commercial operations. Submit a project work breakdown structure and provide periodic updates to BOEM, as needed.
(b)(22)	Air quality information	The BOEM regulates air quality for OCS facilities in the area of the Gulf of Mexico west of 87°30'W longitude, and the U.S. Environmental Protection Agency (USEPA) has air quality jurisdiction everywhere else on the OCS. The requirements for submittal of air emissions information for a renewable energy COP are provided in 30 CFR § 585.659 You should provide a copy of the analysis that you prepare for the EPA, or other agency delegated by EPA for enforcement of the Clean Air Act, to BOEM subsequent to submittal to EPA (or other officially recognized designee). The digital files should contain the formatted meteorological files used in modeling runs, along with the emission estimates and control measures that apply.
(b)(23)	Other information	Additional information requests by BOEM will be based on project-specific and site-specific needs that may not be possible to predict in advance. If the nature of your project presents circumstances and/or technology that warrant additional attention, BOEM may request additional data or information in order to assist BOEM in evaluating your COP.

# **Required Information to Accompany the COP**

# 1. Information for Compliance with NEPA and Other Relevant Laws

**Pursuant to 30 CFR 585.627(a)** for construction and operations activities on a commercial lease, you must submit with your COP detailed information that describes resources, conditions, and activities that could be affected by your proposed project. You should describe the environment that may be affected by your proposed activities and include a description of specific impact producing factors and activities related to your activities (refer to Attachment E of this guidance for more information). It is strongly recommended that you contact BOEM if you have questions about information needs prior to the submission of a COP.

The tables provided in Attachment E describe the information requirements for 30 CFR 585.627(a). This information will be used by BOEM to comply with NEPA and, as appropriate, other environmental laws such as the Endangered Species Act (ESA), the Marine Mammals Protection Act (MMPA), the Migratory Bird Treaty Act (MBTA), the Coastal Zone Management Act (CZMA), the National Historic Preservation Act (NHPA), the Magnuson-Stevens Fishery Conservation and Management Act (MSFCMA), and the American Indian Religious Freedom Act (AIRFA). The mitigation measures that may eventually apply to your project will be determined as a result of the analysis of this information, and may be influenced by the input of agencies with appropriate subject matter jurisdiction or expertise.

# 2. Oil Spill Response Plan (OSRP)

Pursuant to 30 CFR 585.627(c), you are required to submit an OSRP to Bureau of Safety and Environmental Enforcement (BSEE), in accordance with 30 CFR Part 254.

# 3. Safety Management System (SMS)

Pursuant to 30 CFR 585.627(d), you must submit your SMS to Bureau of Safety and Environmental Enforcement (BSEE), in accordance with section 585.810. The SMS must describe the following for all aspects of the project:

- (i) How you will ensure the safety of personnel or anyone on or near your facilities;
- (ii) Remote monitoring, control, and shutdown capabilities;
- (iii) Emergency response procedures;
- (iv) Fire suppression equipment, if needed;
- (v) How and when you will test your Safety Management System; and
- (vi) How you will ensure that personnel who operate your facility are properly trained.

Your SMS must be fully functional when you begin activities described in your approved COP. The BOEM strongly encourages you to ensure that your offshore renewable energy facilities meet the equivalent safety standards of those of unmanned offshore oil and gas facilities, pursuant to the U.S. Coast Guard's regulations in 33 CFR Subchapter N. You may reference the relevant sections of the following regulations to develop your SMS for unmanned facilities:

- (i) Workplace Safety and Health 33 CFR Part 142;
- (ii) Design and Equipment 33 CFR Part 143;

- (iii) Lifesaving Appliances 33 CFR 144.10;
- (iv) Firefighting Equipment 33 CFR Part 145; and
- (v) Operations 33 CFR Part 146.

The BOEM and BSEE commissioned a research study through the Technology Assessment Program (TAP) —Project #633, "Wind Farm/Turbine Accidents and the Applicability to Risks to Personnel and Property on the OCS, and Design Standards to Ensure Structural Safety/Reliability/Survivability of Offshore Wind Farms on the OCS"—and the final report for this TAP study includes a proposed SMS template. Also, TAP Project #709 includes a SMS template as well as a SMS audit checklist. While these templates and the checklist were not generated by BOEM or BSEE and their use is not required, they can be useful reference documents or templates for the development and presentation of a SMS. The SMS should also include a communication plan that will adequately inform not only federal authorities, but other at-risk ocean users as well.

## **Revisions to an Approved COP**

**30 CFR 585.634** In cases where BOEM has already approved your COP, it is still possible that a COP revision may become necessary. You must notify BOEM in writing before conducting any activities not described in your approved COP, describing in detail the activities you propose to conduct. The BOEM will also periodically review the activities conducted under an approved COP. If the review indicates that the COP should be revised because of any of the following modifications, we may require you to submit revisions to the COP. Activities for which a proposed revision to your COP may be necessary are listed in 30 CFR 585.617.

#### **Contacts and Submittal Addresses**

For further information or inquiries regarding these guidelines, please contact the Office of Renewable Energy Programs at (703) 787-1340 or renewable\_reporting@boem.gov. Submit one paper copy and one electronic version of the COP to the addressees indicated below (Table 2; Table 3)

**Table 2: Mailing Locations for BOEM Enquires** 

<b>Project Location by State (Offshore)</b>	Filing Address
<ul> <li>Maine</li> <li>New Hampshire</li> <li>Massachusetts</li> <li>Rhode Island</li> <li>New York</li> <li>New Jersey</li> <li>Delaware</li> <li>Maryland</li> <li>Virginia</li> <li>North Carolina</li> <li>South Carolina</li> <li>Georgia</li> <li>Florida (South Atlantic and Straits of Florida Planning Areas)</li> </ul>	Bureau of Ocean Energy Management Office of Renewable Energy Programs Mail Stop VAM-OREP 45600 Woodland Road, Sterling, Virginia 20166 Phone: (703) 787-1320
<ul> <li>Florida (Eastern Gulf of Mexico Planning Area)</li> <li>Alabama</li> <li>Mississippi</li> <li>Louisiana</li> <li>Texas</li> </ul>	Bureau of Ocean Energy Management Gulf of Mexico OCS Regional Office Attn: Renewable Energy Program Mail Stop 5400 1201 Elmwood Park Blvd. New Orleans, Louisiana 70123-2394 Phone: (800) 200-GULF
• Alaska	Bureau of Ocean Energy Management Alaska OCS Regional Office Mail Stop 8200 Centerpoint Building 3801 Centerpoint Drive, Suite 500 Anchorage, Alaska 99503 Phone: (907) 334-5200
<ul><li>Washington</li><li>Oregon</li><li>California</li><li>Hawaii</li></ul>	Bureau of Ocean Energy Management Pacific OCS Regional Office 760 Paseo Camarillo, Suite 102 Camarillo, California 93010 Phone: (855) 320-1484

**Table 3: Additional Contact Information** 

Bureau of Safety and Environmental Enforcement Submittal Address	
Oil Spill Response Plan (	OSRP) Bureau of Safety and Environmental Enforcement
(Atlantic and Gulf Coast	al States) Supervisor – Oil Spill Preparedness Division
	Gulf of Mexico Region OSP Section – GE 921C
	1201 Elmwood Park Boulevard
	New Orleans, Louisiana 70123-2394
Oil Spill Response Plan (	OSRP) Bureau of Safety and Environmental Enforcement
(Pacific Coastal States an	d Hawaii) Chief – Preparedness Verification Branch
	Oil Spill Preparedness Division
	Mail Stop VAM-OSPD
	45600 Woodland Road
	Sterling, Virginia 20166
Safety Management System	em (SMS) Bureau of Safety and Environmental Enforcement
	Office of Offshore Regulatory Programs
	Mail Stop VAM-ORP
	45600 Woodland Road
	Sterling, Virginia 20166

# Paperwork Reduction Act (PRA) Statement

The information collection provisions of this document are intended to provide clarification, description, or interpretation of requirements contained in 30 CFR 585 Subpart F. The Office of Management and Budget (OMB) has approved the information collection requirements for these regulations and assigned them OMB Control Number 1010-0176.

#### **Attachment A: Best Management Practices**

Source: Establishment of an OCS Alternative Energy and Alternate Use Program, Record of Decision, Dec. 2007. U.S. Department of the Interior, Bureau of Ocean Energy Management, Regulation and Enforcement, Washington, D.C.

The BOEM prepared a Programmatic Environmental Impact Statement (PEIS) in 2007 to support the establishment of the Alternative Energy and Alternate Use Program. The Record of Decision for that PEIS adopted Best Management Policies and Practices (BMPs) that may be applicable to a range of renewable energy projects. These BMPs are included for your reference to assist you in preparing your COP for submission. The BOEM is currently clarifying these BMPs through guidance documents (available at http://www.boem.gov/Regulatory-Framework-Guidelines/). Check this website prior to developing a COP. Upon request, BOEM will assist you in determining which of these policies and BMPs are appropriate for a specific lease, easement, or right-of-way.

Phase/Resource	Best Management Practice
Preconstruction Planning	
	Lessees and grantees shall minimize the area disturbed by preconstruction site monitoring and testing activities and installations.  Lessees and grantees shall contact and consult with the appropriate affected federal, state, and local agencies early in the planning process.  Lessees and grantees shall consolidate necessary infrastructure requirements whenever practicable.
	Lessees and grantees shall develop a monitoring program to ensure that environmental conditions are monitored during construction, operation, and decommissioning phases. The monitoring program requirements, including adaptive management strategies, shall be established at the project level to ensure that potential adverse impacts are mitigated.
Seafloor Habitats	
	Lessees and grantees shall conduct seafloor surveys in the early phases of a project to ensure that the alternative energy project is sited appropriately to avoid or minimize potential impacts associated with seafloor instability or other hazards.
	Lessees and grantees shall conduct appropriate pre-siting surveys to identify and characterize potentially sensitive seafloor habitats and topographic features.
	Lessees and grantees shall avoid locating facilities near known sensitive seafloor habitats, such as coral reefs, hard-bottom areas, and chemosynthetic communities.
	Lessees and grantees shall avoid anchoring on sensitive seafloor habitats.

	Lessees and grantees shall employ appropriate shielding for underwater
	cables to control the intensity of electromagnetic fields.
	Lessees and grantees shall reduce scouring action by ocean currents
	around foundations and to seafloor topography by taking all reasonable
	measures and employing periodic routine inspections to ensure
	structural integrity.
	Lessees and grantees shall avoid the use of explosives when feasible to
	minimize impacts to fish and other benthic organisms.
	Lessees and grantees shall take all reasonable actions to minimize
	seabed disturbance and sediment dispersion during cable installation.
Marine Mammals	
	Lessees and grantees shall evaluate marine mammal use of the proposed
	project area and design the project to minimize and mitigate the
	potential for mortality or disturbance. The amount and extent of
	1 -
	ecological baseline data required will be determined on a project basis.
	Vessels related to project planning, construction, and operation shall
	travel at reduced speeds when assemblages of cetaceans are observed.
	Vessels will also maintain a reasonable distance from whales, small
	cetaceans, and sea turtles, and these will be determined during site-
	specific consultations.
	Lessees and grantees shall minimize potential vessel impacts to marine
	mammals and turtles by requiring project-related vessels to follow the
	NMFS Regional Viewing Guidelines while in transit. Operators shall
	be required to undergo training on applicable vessel guidelines.
	Lessees and grantees shall take efforts to minimize disruption and
	disturbance to marine life from sound emissions, such as pile driving,
	during construction activities.
	Lessees and grantees shall avoid and minimize impacts to marine
	species and habitats in the project area by posting a qualified observer
	on site during construction activities. This observer will be approved by
	BOEM and NMFS.
Fish Resources and	DODIT and I WILD.
Essential Fish	
Habitats	
IIWWW	Lassage and grantoge shall conduct me siting surveyes (may use evicting
	Lessees and grantees shall conduct pre-siting surveys (may use existing
	data) to identify important, sensitive, and unique marine habitats in the
	vicinity of the projects; they will then design the project to avoid,
	minimize, or otherwise mitigate adverse impacts to these habitats.
	Lessees and grantees shall minimize construction activities in areas
	containing anadromous fish during migration periods.
	Lessees and grantees shall minimize seafloor disturbance during
	construction and installation of the facility and associated infrastructure.
	Tonou service and instantation of the facility and appointed initialitation.

Sea Turtles	
Sea Turnes	Lessees and grantees shall minimize potential vessel impacts to marine
	mammals and sea turtles by requiring project-related vessels to follow
	the NMFS Regional Viewing Guidelines while in transit. Operators
	shall be required to undergo training on applicable vessel guidelines.
	Lessees and grantees shall take efforts to minimize disruption and
	disturbance to marine life from sound emissions, such as pile driving,
	during construction activities.
	Lessees and grantees shall locate cable landfalls and onshore facilities
	so as to avoid impacts to known nesting beaches.
Avian Resources	
	The lessee shall evaluate avian use in the project area and design the
	project to minimize or mitigate the potential for bird strikes and habitat
	loss. The amount and extent of ecological baseline data required will be
	determined on a project-to-project basis.
	Lessees and grantees shall take measures to reduce perching
	opportunities.
	Lessees and grantees shall locate cable landfalls and onshore facilities
	so as to avoid impacts to known nesting beaches of sensitive species
	during the breeding season.
	Lessees and grantees shall comply with Federal Aviation
	Administration (FAA) and USCG requirements for lighting while using
	lighting technology (e.g., low-intensity strobe lights) that minimize
Acoustic	impacts on avian species.
Environment	
Littiountent	Lessees and grantees shall plan site characterization surveys by using
	the lowest sound levels necessary to obtain the information needed.
	Lessees and grantees shall take efforts to minimize disruption and
	disturbance to marine life from sound emissions, such as pile driving,
	during construction activities.
	Lessees and grantees shall employ, to the extent practicable, state-of-
	the-art, low-noise turbines or other technologies to minimize operational
	sound effects.
Fisheries	
	Lessees and grantees shall work cooperatively with
	commercial/recreational fishing entities and interests to ensure that the
	construction and operation of a project will minimize potential conflicts
	with commercial and recreational fishing interests.
	Lessees and grantees shall review planned activities with potentially
	affected fishing organizations and port authorities to prevent
	unreasonable fishing gear conflicts. Lessees and grantees shall
	minimize conflict with commercial fishing activity and gear by
	notifying registered fishermen of the location and time frame of the
	project construction activities well in advance of mobilization; they will

	-1			
	also provide updates throughout the construction period.			
	Lessees and grantees shall use practices and operating procedures that reduce the likelihood of vessel accidents and fuel spills.			
	Lessees and grantees shall avoid or minimize impacts to the commercial			
	fishing industry by marking applicable structures (e.g., wind turbines,			
	wave generation structures) with USCG-approved measures (e.g.,			
	lighting) to ensure safe vessel operation.			
	Lessees and grantees shall avoid or minimize impacts to the commercial			
	fishing industry by burying cables, where practicable, to avoid conflict			
	with fishing vessels and gear operation. If cables are buried, lessees and			
	grantees shall inspect cable burial depth periodically during project			
	operation to ensure that adequate coverage is maintained to avoid			
	interference with fishing gear/activity.			
Coastal Habitats				
	Lessees and grantees shall avoid hard-bottom habitats, including			
	seagrass communities and kelp beds, where practicable, and restore any			
	damage to these communities.			
	Lessees and grantees shall implement turbidity reduction measures to			
	minimize effects to hard-bottom habitats, including seagrass			
	communities and kelp beds, from construction activities.			
	Lessees and grantees shall minimize effects to seagrass and kelp beds			
	by restricting vessel traffic to established traffic routes.			
	Lessees and grantees shall minimize impacts to wetlands by maintaining			
	buffers around wetlands, implementing BMPs from erosion and			
THE A	sediment control, and maintaining natural surface drainage patterns.			
Electromagnetic Fields				
	Lessees and grantees shall use submarine cables that have proper			
	electrical shielding and bury the cables in the seafloor, when			
	practicable.			
Transportation and Vessel Traffic				
	Lessees and grantees shall site alternative energy facilities to avoid			
	unreasonable interference with major ports and USCG-designated			
	Traffic Separation Schemes.			
	Lessees and grantees shall meet FAA guidelines for sighting and			
	lighting of facilities.			
	Lessees and grantees shall place proper lighting and signage on			
	applicable alternative energy structures to aid navigation per USCG			
	circular NVIC 07-02 (USCG 2007) and comply with any other			
	applicable USCG requirements.			
	Lessees and grantees shall conduct all necessary studies of potential			
	interference of proposed wind turbine generators with commercial air			
	traffic control radar systems, national defense radar systems, and			
	weather radar systems; they must also identify possible solutions.			

Visual Resources			
	Lessees and grantees for wind projects shall address key design		
	elements, including visual uniformity, use of tubular towers, and proportion and color of turbines.		
	Lessees and grantees for wind projects shall use appropriate viewshed		
	mapping, photographic and virtual simulations, computer simulation,		
	and field inventory techniques to determine, with reasonable accuracy,		
	the visibility of the proposed project. Simulations should illustrate		
	sensitive and scenic viewpoints.		
	Lessees and grantees shall comply with FAA and USCG requirements		
	for lighting while minimizing the impacts through appropriate		
	application.		
	Lessees and grantees shall seek public input in evaluating the visual site		
	design elements of proposed wind energy facilities.		
	Within FAA guidelines, directional aviation lights that minimize		
	visibility from shore should be used.		
Operations			
	Lessees and grantees shall prepare waste management plans, hazardous		
	material plans, and oil spill prevention plans, as appropriate, for the		
	facility.		

# **Attachment B: Elements of the Project Description**

**30 CFR 585.626** The COP should provide a detailed description of the devices, systems, and each specific activity or class of activities that may experience environmental impacts from construction, operation, and decommissioning. The Project Description is an organizing theme that includes all or part of the requirements of sections 585.626(b)(3), (b)(6), (b)(7), (b)(8), (b)(b9), (b)(10), (b)(11), and (b)(12). A complete project description should include the following items:

<b>Device Elements or System</b>	Construction	Operation	Conceptual Decommissioning
Overall Project Description	•	•	•
Device configuration and how it			
operates		•	
Management system and structure	•	•	•
Remote monitoring system	•	•	
Transformer platform	•	•	•
Shore connections and sea-bottom appurtenances	•		•
Shore facilities	•	•	•
Markings, lighting, and proximity warnings	•	•	
Materials inventory by quantity and physical properties	•	•	
<b>Description of Operational Concept</b>	•	•	•
General concept for construction,			
operation, and decommissioning	•		•
Means of access to offshore structures	•	•	
Maintenance schedule and procedures	•	•	
Vessel and aircraft support needed for environmental monitoring and research activities, construction, operations, maintenance, and decommissioning	•	•	•
Noise and vibration levels	•	•	•
Chemical use and management	•	•	•
Potential discharges to the sea and air	•	•	•
Accidental events or scenarios, including non-routine conditions	•	•	•
<b>Electrical Systems</b>	•	•	•
Electrical systems (AC and DC)	•	•	•
Heating and cooling systems	•	•	
Power requirements	•	•	•
Grounding and Lightning Protection	•	•	
Power conversion system	•	•	

<b>Device Elements or System</b>	Construction	Operation	Conceptual Decommissioning
Energy storage and/or emergency power	•	•	•
Subsea cables	•		•
Mechanical Systems	•	•	•
Power conversion devices and gearboxes	•	•	
Hydraulic systems	•	•	•
Foundation and/or Mooring Systems	•	•	•
Installation and removal procedures for all bottom-founded and installed structures	•		•
Corrosion protection system	•	•	
Antifouling system	•	•	

# Attachment C: Design Standards & Environmental Loading for Offshore Wind Energy

#### I. Design Standards

**30 CFR 585.626(b)(6)** The BOEM's renewable energy regulations are <u>not</u> prescriptive regarding the design standards that must be used for an offshore wind energy installation. There are various United States, European, and international standards that could be applied to an offshore wind energy installation, but no single standard has yet been determined to be a comprehensive design standard for application in the offshore waters of the United States.

For offshore wind turbines, BOEM will accept a "design-basis" approach whereby the applicant proposes which criteria and standards to apply, and then justifies why each particular criterion and standard is appropriate. The International Electrotechnical Commission (IEC) standard 61400-3, "Wind turbines – Part 3: Design Requirements for Offshore Wind Turbines," is the recognized standard for development of the minimum design load cases. This should be examined for the design of offshore wind turbines and is therefore a good starting point for the design process.

Other offshore structural design standards, such as the American Petroleum Institute (API) Recommended Practice (RP) 2A, the Det Norske Veritas (DNV) Offshore Standard (OS) J101, and the American Bureau of Shipping (ABS) Guide for Designing Offshore Wind Turbines can be used in conjunction with IEC 614000-3 to perform detailed analyses for the design load cases described. The following guidelines and standards should also be considered for structural design of the facilities. These guidelines are constantly being updated, so the designer should make sure the latest versions are being used.

#### - International Organizations:

- IEC 61400-1 Wind Turbines Part 1: Design Requirements
- IEC 61400-3– Wind Turbines Part 3: Design Requirements for Offshore Wind Farms
- IEC 61400-22 Wind Turbines Part 22: Conformity Testing and Certification of Wind Turbines
- ISO 2394 General Principles on Reliability of Offshore Structures
- ISO 19900-1 General Requirements for offshore structures

#### - National Organizations:

- AWEA Recommended Practice for Design, Deployment and Operation of Offshore Wind Turbines in the United States (AWEA OCRP 2012)
- API Recommended Practice for Planning, Designing and Constructing Fixed Offshore Platforms – Working Stress Design (API-RP2A-WSD)

#### - Classification Societies:

- ABS Guide for Building and Classing Bottom-Founded Offshore Wind Turbine Installations
- ABS Guide for Building and Classing Floating Offshore Wind Turbine Installations
- DNV Design of Offshore Wind Turbine Structure (DNV-OS-J101)
- DNV Design of Floating Wind Turbine Structures (DNV-OS-J103)

- DNV Offshore Substations for Wind Farms (DNV-OS-J201)
- Germanischer Lloyd (GL) Rules and Guidelines IV/2 Guideline for the Certification of Offshore Wind Turbines

Specific guidance relating to the design of offshore wind energy installations is as follows:

- (1) The Rotor-Nacelle Assembly (RNA) installed on the Offshore Wind Turbine (OWT) should have a type certificate in accordance with IEC 61400-22 or other recognized standards.
- (2) Commercial facilities should have a minimum design life equal to or greater than 20 years (plus allowance for construction, transportation and decommissioning), in accordance with IEC 61400-3, § 6.2.
- (3) Safety Class for all fixed renewable energy facilities should be in accordance with AWEA OCRP 2012, §5.5 Exposure Categories. Nominal target reliability or safety class for all fixed and floating facilities shall be identified in the Project Plan required under CFR 585.600.
- (4) Project design basis should include an accurate characterization of site-specific hazards such as hurricanes, ice loading, seismic activity, extreme met-ocean conditions, probability of impacts from floating vessels/objects, etc., as stipulated in IEC 61400-3, §5.2.
- (5) Special attention should be given to the accurate characterization of the hazards of tropical and extra-tropical cyclone effects, including the combined effect of wind, waves, and ocean currents. Careful examination of the site-specific environmental hazard curve developed for each facility type should be performed to ensure that all safety factors/partial factors used in the design result in the expected nominal target reliability associated with the recognized design standards in use, as discussed in AWEA OCRP 2012, §5.9. A global robustness check, as stipulated by API-RP2A-WSD, should be run to assess system survivability during an extreme environmental event.
- (6) Each offshore wind turbine should be designed for omnidirectional load conditions (with anticipated extreme yaw misalignment). Alternatively, each individual yaw control system should have sufficient backup power to maintain yaw control for the expected duration of tropical cyclone conditions, with an allowance for return to primary power, as per GL-Technical Note, Certification of Wind Turbines for Tropical Cyclone Conditions, and §2.3.5.3 Electrical power network conditions.
- (7) In addition to the Operational and Extreme environmental conditions, torque and fatigue life are particularly important design considerations for wind turbines, as the rotating blades can create significant dynamic effects. The unique loadings associated with the large, rotating blades and associated machinery should be carefully considered in the design, as stipulated in IEC 61400-1, §7.4 and IEC 61400-3 §7.4.
- (8) Foundation design should take into account long-term cyclic loading effects over the design life of the structure, including excessive rotation or deflection and degradation of soil stiffness.

- (9) All structures should have adequate protection against corrosion to ensure sufficient strength is maintained over the design life of the structure, as stipulated in IEC 61400-3. Annex H.
- (10) All offshore structures above the water surface should have lightning and fire protection, as stipulated in IEC 61400-24.

The BOEM and the Bureau of Safety and Environmental Enforcement (BSEE) have supported research into operational safety, efficiency, and pollution prevention related to offshore renewable energy development through the Technology Assessment Program (TAP), formerly known as the Technology Assessment and Research (TA&R) program. These studies are available to the general public and are posted on http://www.boem.gov/Technology-Assessment/

The projects can be grouped into six categories, as shown in the following table:

Renewable Energy Technology Research Studies			
Study No.	Title	Category	
618	Comparative Study of Offshore Wind Turbine Generators (OWTG) Standards	Standards/Regulations	
627	Assess/Develop Inspection Methodologies for Offshore Wind Turbine Facilities	Inspections/Safety	
628	Assess the Design and Inspection Criteria and Standards for Wave and Current Energy Generating Devices	Marine/Hydrokinetic	
629	Assess the Design and Inspection Criteria and Standards for Wave and Current Energy Generating Devices	Marine/Hydrokinetic	
633	Wind Farm Turbine Accidents and the Applicability to Risks to Personnel and Property on the OCS; Design Standards to Ensure Structural Safety/Reliability/Survivability of Offshore Wind Farms on the OCS	Standards/Regulations	
634	Mitigation of Underwater Pile-Driving Noise During Offshore Construction	Environmental	
636	Characteristics, Behavior, and Response Effectiveness of Spilled Dielectric Insulating Oil in the Marine Environment	Environmental	
648	Offshore Wind and Ocean Energy Installation Cost Estimate in the U.S. OCS	Design/Construction Fixed Bottom Turbines	
650	Offshore Wind Turbine Inspection Refinements	Inspections/Safety	
651	Evaluate the Effect of Turbine Vibration Requirements on Structural Design Parameters	Design/Construction Fixed Bottom Turbines	
656	Seabed Scour Considerations	Design/Construction Fixed Bottom	

		Turbines
669	Floating Wind Turbines	Floating Offshore
		Wind Turbines
670	Design Standards for Offshore Wind Farms	Standards/Regulations
671	Offshore Electric Cable Burial for Wind Farms: State of	Design/Construction
	the Art; Standards and Guidance: Acceptable Burial	Fixed Bottom
	Depths and Separation Distances; and Sand Wave Effects	Turbines
672	Development of an Integrated Extreme Wind, Wave,	Design/Construction
	Current, and Water Level Climatology to Support	Fixed Bottom
	Standards-Based Design of Offshore Wind Projects	Turbines
686	Regulating Worker Safety in Renewable Energy	Inspections/Safety
	Operations on the OCS	
701	Structural Integrity of OWT Oversight of Design,	Standards/Regulations
	Fabrication, and Installation	
705	Design Guidelines for Station-Keeping Systems of	Floating Offshore
	Floating Wind Turbines	Wind Turbines
706	Checklist of Items for the Design Basis Document for	Design/Construction
	Offshore Wind Turbines (final checklist still pending)	Fixed Bottom
		Turbines
709	Example Safety Management System and Audit	Inspections/Safety
	Criteria/Procedures Template and Checklist for	
	Offshore Wind Projects	
710	Safety of Renewable Energy Operation in the U.S.	Design/Construction
	Outer Continental Shelf	Fixed Bottom
		Turbines
720	Fatigue Design Methodologies Applicable to Complex	Floating Offshore
	Fixed and Floating Offshore Wind Turbines (recent award)	Wind Turbines
721	Design of Offshore Wind Turbine Monopiles for Lateral	Design/Construction
	Loads (recent award)	Fixed Bottom
		Turbines

# II. Environmental Loading

A major design consideration for any offshore structure is the worst-case loading it may experience during its service life. To complicate matters, there are often many different types of loadings with different types of associated failure modes, and all must be considered in the design. For offshore structures, the marine environment makes the design process particularly challenging because, in addition to wind loading, there are waves and ocean currents to consider. During a severe storm, such as a hurricane, all three of these forces come into play and can produce a severe worst-case combined environmental loading that difficult to accurately predict. Therefore, an important aspect of the design process is to identify appropriate meteorological and oceanographic met-ocean data to be used to determine the extreme storm loading for the offshore installation.

National Oceanographic and Atmospheric Administration (NOAA) weather buoys are one source of data, although these are likely to under-predict the extreme wind speeds because of the boundary layer and shielding effects that large storm waves can have on surface winds during an extreme weather event. The API RP-2-MET standard provides met-ocean values for some regions of the OCS, particularly those regions of the Gulf of Mexico. The building codes for adjacent coastal communities can also provide valuable information for determining appropriate design wind speeds for a particular coastal region, and these should also be investigated. However, it is important to note that it is not just the wind loading but the worst-case combined effect of wind, waves, and ocean currents—both local, wind-driven currents as well as synoptic-scale ocean currents—that must be determined for your particular offshore site. You are strongly encouraged to meet with BOEM and discuss your approach for determining the appropriate worst-case met-ocean conditions prior to carrying out your site-specific met-ocean analysis.

# **Attachment D: Waste and Discharge Information**

**585.626(b) (9)** requires information on the projected liquid and solid wastes to be generated by all vessels and facilities during all phases of the COP activities. Your COP should include both permitted operational wastes and any other identified wastes. A table similar to the one below may be used to show such information, which may include, but need not be limited to, the following elements:

Type of Waste or Composition	Approximate Total Amount Discharged	Maximum Discharge Rate	Means of Storage or Discharge Method
Sewerage from vessels	25 gal/person/day	NA	MSD Type III
Domestic water	35 gal/person/day	NA	Discharged overboard after treatment
Drilling cuttings, mud, or borehole treatment chemicals, if used	50 bbl	As generated	Water based; Discharged overboard
Uncontaminated bilge water <sup>1</sup>	5,000 gal/day	5,000 gal/day	Discharged overboard
Deck drainage and sumps <sup>3</sup>	200 gal/day	5,000 gal/day	Discharged overboard after treatment
Uncontaminated ballast water <sup>1</sup>	10,000 gal/day	5000 gal/day	Discharged overboard
Uncontaminated fresh or seawater <sup>2</sup>	NA	NA	Discharged overboard
Solid trash or debris	100 m <sup>3</sup> /day	NA	Onshore landfill (identify location)
Chemicals, solvents, oils, greases	5 gal/day	NA	Incineration <sup>4</sup> (or other, (identify location)

 $bbl = 42 \text{ U.S. gallon barrel}, 1 \text{ m}^3 = 6.3 \text{ bbl.}$ 

<sup>&</sup>lt;sup>1</sup> Refer also to U.S. Coast Guard regulations for bilge and ballast water treatment requirements for oil and grease as well as the EPA's vessel NPDES permits.

<sup>&</sup>lt;sup>2</sup>Used for vessel air conditioning.

<sup>&</sup>lt;sup>3</sup> Depending on weather.

Incineration of these materials is not a likely option for the west coast of the U.S. You should plan on designating these as hazardous materials and disposing of them at onshore facilities.

# **Attachment E: Information Requirements for NEPA and Other Relevant Laws**

Attachment E includes tables that provide guidance on the information requirements for each resource, condition, and/or activity identified in 30 CFR 585.627(a). Your COP should include the requested baseline information requirements and impact-producing factors. The discussion of environmental resources and impacting factors is informative rather than analytical; however, the level of detail will ultimately depend on the geographic extent of your activities, the duration or intensity of the impacting factors, and the sensitivity of resources in your project area. There should be enough detail to support the environmental analyses required by NEPA and other relevant environmental laws. Your COP should also include any environmental protection measures and monitoring activities you are proposing. Note that each table also identifies additional information and/or analyses that may be required prior to COP approval, but these do not necessarily have to be part of your submission with the COP. This additional information and/or analyses are integral to the environmental review process that will occur after COP submittal. Mandatory mitigation measures and monitoring requirements may be identified in the course of environmental review, and/or any environmental protection measures and monitoring identified in your proposal may need to be revised or modified to accommodate changes in the proposed activities and/or changes in the environment. It is strongly recommended that you contact BOEM about information needs described in this section prior to submitting your COP.

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(1) Hazards		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
Focus		rological and oceanographic forcing, a sport processes, and physiographic co	geology and geomorphology, sediment nditions within the area of your
Scope	geomorphology, sediment co having the potential to destab	nation of meteorological and oceanogranditions and sediment transport procepilize your planned activities or facilities cosystem context for the location you	sses, and physiographic conditions es. The area-wide evaluation should
Information Needs for COP Submittal	Survey should be conducted in accordance with BOEM's Guidelines for Providing Geophysical, Geotechnical, and Geohazard Information Pursuant to 30 CFR Part 585.		
Impacting Factors	<ul> <li>Activities that disturb the sea bottom—the nature, intensity, and duration of disturbances to the sea bottom, such as pile driving, cable laying and jetting, vessel anchoring, and other construction, operating, or decommissioning techniques.</li> <li>Natural hazards—nature, intensity, and duration of local and global scour, wave strike and overtopping, and slope instability and seismic events</li> <li>Accidental events—potential for and effects of collisions and structure failure.</li> </ul>		
Other Potential Needs for COP Approval	<ul> <li>Additional information may be needed to support the evaluation of hazards and physical impacts, including but not limited to:         <ul> <li>Stability analysis of seafloor morphology;</li> <li>Modeling of wave and current interaction with proposed structures;</li> <li>Modeling of proposed scour protection; and</li> <li>Modeling of disturbances associated with foundation installation, cable jetting and burial, and cable landfall.</li> </ul> </li> </ul>		
Monitoring (That You Propose)	<ul> <li>Describe any monitoring acti your COP proposal.</li> </ul>	ivities you propose to undertake for co	onstruction and/or operations, as part of

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(1) Hazards		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
Environmental Protection Measures (That You Propose)	Describe any environmental protection measure of your project that is designed to minimize potential adverse effects on physical resources.		
Presentation of Results	Providing Geophysical, Geot Guidelines for Submission of Characterization Surveys, an  Provide succinct narratives be category of proposed activities Provide report(s) that present modeling performed or interparts Include data/information in terms	t the methods used, results of, and concepretation. ables where appropriate. iate (e.g., a bathymetric map, isopach,	Pursuant to 30 CFR Part 585, the newable Energy Development Site by BOEM. To the scale of the impacts that each clusions reached by any numerical

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(2) Water Quality		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
Focus	Describe the existing water of	quality conditions and your project active	rities that could affect water quality.
Scope		the area proximal to your proposed act water quality that may be caused by yo	
Information Needs for COP Submittal	metrics for quality including variations in algae or bacteria	water quality in the area proposed for y the following: dissolved oxygen; chlor al content; upwelling conditions; preser or water visibility states and variation.	cophyll; nutrient content; seasonal
Impacting Factors	<ul> <li>Activities that disturb the sea bottom—the nature, intensity, and duration of disturbances to the sea bottom that may increase turbidity or affect other water quality conditions.</li> <li>Natural hazards—the environmental hazards and/or accidental events causing accidental releases of non-hazardous or hazardous materials and wastes.</li> <li>Accidental events—routine and accident releases from construction equipment, vessels, and installed facilities.</li> </ul>		
Other Potential Needs for COP Approval	<ul> <li>Additional information may be needed to support the evaluation of water quality impacts, including but not limited to:         <ul> <li>Modeling of turbidity during foundation installation, cable jetting/burial, and cable landfall;</li> <li>Oil or other fluid spill probability and spill trajectory modeling; and</li> <li>Any Operation, Service and Maintenance Plan, Oil Spill Response Plan, Storm water Pollution Prevention Plan, and any other pollution control plan prepared to avoid and minimize impacts to water quality.</li> </ul> </li> <li>If additional information requirements apply to the proposed project, provide any draft plans or quantitative assessments undertaken and/or describe any that are planned.</li> </ul>		
Monitoring (That You Propose)	Describe any monitoring activities you propose to undertake for construction and/or operations, as part of your COP proposal.		
Environmental Protection Measures	If an NPDES permit is require	oject that is designed to minimize adver red by the EPA or if Water Quality Cert y of the anticipated reporting and monit	tification is required by the state(s)

(That You Propose)	
Presentation of Results	<ul> <li>Provide succinct narratives by topic, at a level of detail appropriate to the scale of the impacts that each category of proposed activities may cause. Provide report(s) that present the methods used, results of, and conclusions reached by any numerical modeling performed.</li> <li>Include data/information in tables where appropriate.</li> <li>Include maps or tables where appropriate.</li> </ul>

	CONSTRUCTION AND OPERATIONS PLAN (COP) § 585.627(a)(3) Biological Resources*			
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*	
Focus		•	t may be affected by activities proposed in activities will affect such resources.	
Scope	<ul> <li>Include site-specific descript proposed activities.</li> </ul>	ions of species with potential	impacting factors that may result from your	
Information Needs for COP Submittal	<ul><li>that may be disturbed by proconstruction of transmission or collisions.</li><li>Conduct a survey in accordate</li></ul>	• Identify and describe coastal sandy and rocky intertidal, dune, wetland and marsh species and habitats that may be disturbed by proposed activities or reasonable extensions of your project—such as construction of transmission lines and facilities—that could be impacted by accidental spills, discharges or collisions.		
Impacting Factors	<ul> <li>Activities that disturb the sea your activities and a descript are relevant to biological rese</li> <li>Activities that introduce sour water. Include source level a attenuation path calculations</li> <li>Activities that result in chang at your facilities during cons areas of both steady and/or feel and decommissioning—report facilities.</li> <li>Activities that may displace locations of proposed structure.</li> </ul>	ion of the duration and intensiources; and into the environment—channel frequency of each anthrope for transmission loss, if applies to ambient lighting—reportruction, operations, and conclashing lighting if used.  ges to ambient electromagnetic the type, duration, and intension of the colonical resources—describers, as well as any other prop	ort the type, duration, and intensity of lighting ceptual decommissioning activities. Annotate ic fields (EMF) including testing, operations, ensity of EMF-producing activities at your be vessel traffic patterns through all phases and bosed activities.	
	support/construction vessel a	ctivities).	egical resources (e.g., turbine operations, uch as materials or fuel spills and ship strikes.	

	CONSTRUCTION AND OPERATIONS PLAN (COP) § 585.627(a)(3) Biological Resources*		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*
Other Potential Needs for COP Approval	• In lieu of direct observations, modeling of impact-producing factors on biological resources may be		
Research and/or Monitoring (That You Propose)	Describe any research and/or monitoring activities you propose to undertake for construction and/or operations, as part of your COP proposal. These activities may include plans to monitor and evaluate the results of mitigation over time to ensure that the intended outcomes are achieved.		
Environmental Protection Measures	<ul> <li>Describe environmental protection measures that are proposed that are designed to minimize adverse effects on biological resources.</li> </ul>		
(That You Propose)	**Note that additional mitigation measures may be required for approval of your COP. These may be developed through scoping and consultations with other stakeholders and state and federal resource agencies.		
Presentation of Results			
		· · ·	ources, threatened and endangered species, and section, provided you clearly indicate protected

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(b)(4) Threatened and Endangered Species*			
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*	
Focus	<ul> <li>Describe the nature and extermay be affected by activities</li> </ul>		, and candidate species for ESA listing that	
Scope	<ul> <li>Include site-specific descript proposed activities.</li> </ul>	ions of species and potential	impacting factors that may result from your	
Information Needs for COP Submittal	Marine Mammals and Sea To Continental Shelf Pursuant to on Fisheries Survey for Rene			
Impacting Factors	<ul> <li>your activities and a descript are relevant to threatened and</li> <li>Activities that introduce sour water and its potential effect of each anthropogenic source</li> <li>Activities that result in chang at your facilities;</li> <li>Activities that result in chang and decommissioning. Report project site.</li> <li>Activities that may displace all phases, locations of propositions, support/constructions.</li> </ul>	ion of the duration and intend endangered species; and into the environment—ch on threatened and endangered and the expected sound attages to ambient lighting—reputes to ambient electromagne out the type, duration, and intended threatened and endangered speed structures.  direct injury or death of threation vessel activities).	nate area of sea bottom disturbed as a result of asity of disturbance and how those disturbances haracterize the sound produced in both air and ed species. Include source level and frequency enuation path calculations for transmission loss, out the type, duration, and intensity of lighting tic fields (EMF) including testing, operations, tensity of EMF-producing activities at your pecies—describe vessel traffic patterns through attened and endangered species (e.g., turbine such as materials or fuel spills and ship strikes.	

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(b)(4) Threatened and Endangered Species*		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*
Other Potential Needs for COP Approval	<ul> <li>In lieu of direct observations, modeling of impact-producing factors and their potential effects on threatened and endangered species may include, but are not limited to, the following:         <ol> <li>Sound dispersion models;</li> <li>EMF models;</li> <li>Materials and fuel spill modeling;</li> <li>Collision hazard and risk modeling; and</li> <li>Species distribution modeling</li> </ol> </li> </ul>		
Research and/or Monitoring (That You Propose)	<ul> <li>Describe any research and/or monitoring activities you propose to undertake for construction and/or operations, as part of your COP proposal. These activities may include plans to monitor and evaluate the results of mitigation over time to ensure that the intended outcomes are achieved.</li> </ul>		
Environmental Protection Measures (That You Propose)	Describe environmental protection measures that are proposed as part of your project that are designed to minimize adverse effects on threatened and endangered species.		
Presentation of Results	Providing Information on M Atlantic Outer Continental S Information on Fisheries Su Shelf Pursuant to 30 CFR Pa	Iarine Mammals and Sea Turt Shelf Pursuant to 30 CFR Part rvey for Renewable Energy D art 585, and/or other relevant by topic, targeted to a level-of actor tables where appropriate	ed by BOEM and outlined in the Guidelines for cles for Renewable Energy Development on the t 585 Subpart F, the Guidelines for Providing Development on the Atlantic Outer Continental guidance provided by BOEM. F-detail proportionate to the scale of the

<sup>\*</sup> You may combine the information provided for Biological Resources, Threatened and Endangered Species, and Sensitive Biological Resources and Habitats into an integrated section, provided you clearly indicate protected species.

		CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(5) Sensitive Biological Resources or Habitats*		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*	
Focus	activities proposed in your C	OP. Include sensitive habit ities or are designated as spo	sources or habitats that may be affected by tats that may be scarce on a regional scale and ecial areas (e.g., essential fish habitat, parks,	
Scope	<ul> <li>Include area-wide and site-spresult from your proposed ac</li> </ul>		es with potential impacting factors that may	
Information Needs for COP Submittal	Marine Mammals and Sea To Continental Shelf Pursuant to	Survey should be conducted in accordance with BOEM's Guidelines for Providing Information on Marine Mammals and Sea Turtles for Renewable Energy Development on the Atlantic Outer Continental Shelf Pursuant to 30 CFR Part 585 Subpart F and Guidelines for Providing Information on Fisheries Survey for Renewable Energy Development on the Atlantic Outer Continental Shelf Pursuant		
Impacting Factors	your activities, as well as a d disturbances are relevant to s  • Activities that introduce sour by your activities and noise of frequency of each anthropognitansmission loss.  • Activities that result in change at your facilities.  • Activities that result in change and decommissioning—reportacilities.  • Activities that may displace a patterns through all phases, leaves or habitats.	escription of the duration are sensitive biological resource and into the environment—clon sensitive biological resource enic source and the expecte ges to ambient lighting—repare to ambient electromagner the type, duration, and in sensitive biological resource ocations of proposed structudirect injury or death of sen	mate area of sea bottom disturbed as a result of and intensity of disturbance and how those es or habitats.  haracterize sound produced in both air and water arces or habitats. Include source level and ed sound attenuation path calculations for port the type, duration, and intensity of lighting etic fields (EMF) including testing, operations, tensity of EMF-producing activities at your es or alter habitats—describe vessel traffic ares, and locations of sensitive biological sitive biological resources (e.g., turbine	

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(5) Sensitive Biological Resources or Habitats*		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*
	and duration of activities crearesources or potential sedime	ating turbidity and how turb entation of benthic fauna and e possible accidental events,	such as materials or fuel spills and ship strikes,
Other Potential Needs for COP Approval	shows that possible sensitive activities.  In lieu of direct observations habitats may be required. The sound dispersion 2) EMF models;  Materials and fue	biological resources could be, modeling of impact productives may include, but are no models;  I spill modeling; I hazard modeling; and	be negatively affected by your proposed cing factors on sensitive biological resources or t limited to, the following:
Research and/or Monitoring (That You Propose)	Describe any research and/or monitoring activities you propose to undertake for construction and/or operations as part of your COP proposal. These activities may include plans to monitor and evaluate the results of mitigation over time to ensure that the intended outcomes are achieved.		
Environmental Protection Measures (That You Propose)	Describe environmental protection measures that are proposed that are designed to minimize adverse effects on sensitive biological resources or habitats.		
Presentation of Results	Providing Information on Ma Atlantic Outer Continental Si	arine Mammals and Sea Tur helf Pursuant to 30 CFR Par	ed by BOEM and outlined in the Guidelines for tles for Renewable Energy Development on the rt 585 Subpart F, Guidelines for Providing Development on the Atlantic Outer Continental

CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(5) Sensitive Biological Resources or Habitats*			
Construction Phase Operation Phase Conceptual Decommissioning Phase*			
Shelf Pursuant to 30 CFR Part 585 and/or other relevant guidance provided by BOEM.  • Provide a succinct narrative by topic, targeted to a level-of-detail proportionate to the scale of the activities you propose.  • Include species and impact factor tables where appropriate.  • Include maps where appropriate.			

<sup>\*</sup> You may combine the information provided for Biological Resources, Threatened and Endangered Species, and Sensitive Biological Resources and Habitats into an integrated section, provided you clearly indicate protected species.

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(6) Archaeological Resources		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
Focus		egarding the nature and location of hist EPA and Section 106 of the National H	
Scope	<ul> <li>Describe the methods and results of surveys conducted to identify historic properties that may be affected by your proposed activities. As defined in the Section 106 regulations at 36 CFR 800.16(l)(1), historic property means any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, the National Register of Historic Places, which is maintained by the Secretary of the Interior. This term includes artifacts, records, and remains that are related to and located within such properties. This term also includes properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization and that meet the National Register criteria. The term Indian tribe is defined at 36 CFR 800.16(m), and the term Native Hawaiian organization is defined at 36 CFR 800.16(s) (1).</li> </ul>		
Information Needs for COP Submittal	properties that may be affected areas include, but may not be  1) The depth and breat activities;  2) The onshore views  3) The depth and breat where transmission can also the depth and breat where transmission can be depth and breat where transmission can also the depth and breat where transmission can also the depth and breat where transmission can also the depth and the depth and breat where transmission can also the depth and the depth and the depth and the depth also the depth and	of the methods and results of surveys of within the geographic area or areas of limited to: adth of the seabed potentially affected by the form which renewable energy structed that of ground disturbing activities and ables come ashore; and permanent construction, staging, or and ic properties within the seabed portions to conducted in accordance with BOEM property Information Pursuant to 30 CFI ic properties within state submerged lateareas, a historic property identification	f your activities. These geographic by bottom-disturbing ctures would be visible; the viewshed on onshore locations choring locations. s of the OCS, a historic property 's Guidelines for Providing R Part 585. ands, within the onshore viewshed,

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(6) Archaeological Resources		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
	manner acceptable to the relevant State Historic Preservation Office(s) (SHPO). If located on tribal lands, the historic property identification survey(s) should be conducted in a manner acceptable to the affected tribe. The term tribal land is defined at 36 CFR 800.16(w) to mean all lands within the exterior boundaries of any Indian reservation and all dependent Indian communities.		
Impacting Factors	<ul> <li>Activities that disturb the sea bottom—indicate the nature, intensity, extent, and duration of disturbances to the sea bottom that may affect historic properties.</li> <li>Activities that disturb the ground—indicate the nature, intensity, extent, and duration of disturbances to the ground that may affect historic properties.</li> <li>Visual impacts.</li> </ul>		
Other Potential Needs for COP Approval	Additional site-specific information may be requested for compliance with NEPA or NHPA, depending on the nature of the survey results. This may include requests for additional information to verify the presence of historic properties, to evaluate National Register eligibility of identified properties, and/or to resolve adverse effects to historic properties.		
Monitoring (That You Propose)	Describe any monitoring activities you propose to undertake for construction and/or operations, as part of your COP proposal.		
Environmental Protection Measures (That You Propose)	<ul> <li>Describe environmental protection measures that are proposed as part of your project that are designed to minimize potential effects to historic properties.</li> <li>Report recommended avoidance measures and buffers from potential historic properties (including side scan sonar targets, magnetometer anomalies, sub-bottom reflectors, or other data that may indicate the presence of a potential historic property).</li> <li>Report how construction and operation activities will be conducted to adequately protect known or potential historic properties.</li> </ul>		
Presentation of Results	Providing Archaeological an Guidelines for Submission of Characterization Surveys, an  Provide pre-construction and	ed data in the format requested by BOE d Historic Property Information Pursua f Spatial Data for Atlantic Offshore Redd/or other relevant guidance provided bhor maps showing the estimated location activities. Include any areas identification	nt to 30 CFR Part 585, the newable Energy Development Site by BOEM or SHPOs. ons, types, and sizes of anchors that

CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(6) Archaeological Resources		
Construction Phase	Operation Phase	Conceptual Decommissioning Phase
information on proposed anchoring locations (or radius of potential anchoring locations) and a detailed description of all ground tackle and mooring methods for construction and operation.  (Note: Post-construction maps that show all areas of seafloor impacts with precise locations may be necessary		
after construction and should include any areas that were identified for avoidance.)		

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(7) Social and Economic Resources		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*
Focus	Describe the context of exist	nic baseline of the coastal areas that maying socioeconomic activities and resource uction, operation, and your preferred op	ces and extant demographic and
Scope	<ul> <li>Describe what socioeconomi by your project phases.</li> </ul>	c activity and resources in the onshore a	and coastal environment are affected
Information Needs for COP Submittal	<ul> <li>Identify the major coastal industries (onshore and offshore) of the affected area</li> <li>Describe any economic modeling (e.g., job creation)</li> <li>Describe the commercial and recreational fisheries, recreational resource use patterns, employment and demographic patterns (particularly those related to environmental justice considerations), transportation use patterns, and visual expressions that would be affected by your construction and operations activities.</li> <li>Refer to the Fisheries Best Management Practices in Attachment A.</li> <li>Describe the commercial and recreational fisheries, recreational resource use patterns, employment and demographic patterns, transportation use patterns, and visual expressions that would be affected by the removal of your facilities.</li> </ul>		
Impacting Factors	<ul> <li>Activities that may displace or impact fishing, recreational, and tourism activities.</li> <li>Influx of non-local employees that may impact housing availability.</li> </ul>		
Other Potential Needs for COP Approval	<ul> <li>If your operating facilities are visible from the shoreline, a Visual Impact Assessment (VIA) will likely be required as part of NEPA to evaluate vantages from:</li> <li>1) Variable heights at and above the beach and shoreline;</li> <li>2) Variable heights at and above known protected areas (see 30 CFR 585.627(a)(5) and (6));</li> <li>3) Variable heights at and above potential places or areas that are eligible for entry onto historic lists;</li> <li>4) Land cover types or frequented locations along the coastal area that are not directly on the beach;</li> <li>5) How seasonal sun angles, times of day, and meteorological conditions affect the above; and</li> </ul>		

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(7) Social and Economic Resources		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*
	6) Describe the potential visual impacts to any coastal prehistoric or historic resources that are listed, eligible, or potentially eligible for listing on the National Register of Historic Places.		
Monitoring (That You Propose)	Describe any monitoring activities you propose to undertake for construction and/or operations, as part of your COP proposal.		
Environmental Protection Measures (That You Propose)	Describe environmental protection measures that are proposed as part of your project that are designed to minimize adverse effects on social and economic resources.		
Presentation of Results	<ul> <li>Narrative of each topic that includes data/information.</li> <li>Summarize in tables and maps where appropriate.</li> </ul>		

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(8) Coastal and Marine Uses		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase*
Focus	<ul> <li>Describe all known current set to your proposed project.</li> </ul>	a surface, subsurface, and sea bottom u	ses of state and OCS waters nearest
Scope	• Competing uses include points (for example, navigation buoys) and zones (for example, dredge material disposal sites). Describe the point and zoned uses or authorizations of state or OCS air mass and sea surface, subsurface, or sea bottom in the area planned for your project.		
Information Needs for COP Submittal	<ul> <li>Describe how the construction and operation of your facilities take account of, are able to co-occur with, or do not interfere with any other authorized use of the OCS (short of the other potential needs for COP approval (below).</li> <li>Map the coastal and marine uses and include commercial or military air ascent or descent corridors. Describe the intensity or seasonality of use.</li> </ul>		
Impacting Factors	Activities that may cause conflict with temporal and seasonal space use by other authorized users of the coastal zone or OCS.		
Other Potential Needs for COP Approval	<ul> <li>A geo-referenced (GIS-type) 3-D analysis of your facilities together with all other authorized users of OCS air, or water surface, column, and bottom space in context of temporal or seasonal use pattern may be necessary to illustrate the diverse coastal and marine uses in the area affected by your proposed project.</li> <li>A Navigational Safety Risk Assessment (NSRA) may be required pursuant to (regulation), and will be reviewed by the U.S. Coast Guard to evaluate the following: (1) the impact the offshore energy installation will have on other marine users; and (2) the potential for it to interfere with vessels, aircraft, or other authorized users of the air space and the sea surface, water column, or sea bottom (for example, fisheries). For more information, see (NVIC) 02-07, "Guidance on the Coast Guard's roles and responsibilities for Offshore Renewable Energy Installations (OREI)".</li> </ul>		
Monitoring (That You Propose)	<ul> <li>Describe any monitoring activities you propose to undertake for construction and/or operations, as part of your COP proposal.</li> <li>Refer to the Costal Habitants Best Management Practices in Attachment A.</li> </ul>		

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(8) Coastal and Marine Uses			
	Construction Phase Operation Phase Conceptual Decommissioning Phase*			
Environmental Protection Measures (That You Propose)	Describe environmental protection measures that are proposed that are designed to minimize adverse effects on other coastal and marine uses.			
Presentation of Results	Provide an integrated map(s) and descriptions of extant coastal and marine use patterns defined by intensity and seasonality in your project area.			

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(9) Consistency Certification		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
Focus	<ul> <li>Ensure that lessees and application for submittals.</li> </ul>	ants are aware of CZMA requirements s	stated in the regulation and timing
Scope	State(s) that are affected by your project with their state C	our project may require that you receive MP (15 CFR Part 930).	coastal consistency certification of
Information Needs for COP Submittal	<ul> <li>The Consistency Certification needs to be completed before the COP may be approved.</li> <li>Conceptual decommissioning should be included in your consistency certification submittal.</li> <li>Additional consistency certification will be require at the time of the actual decommissioning of a</li> </ul>		<ul> <li>decommissioning should be included in your consistency certification submittal.</li> <li>Additional consistency certification will be required at the time of the actual</li> </ul>
Impacting Factors	• Listed activities should be conducted in a manner that is consistent with the enforceable policies of each applicable state's CMP.		
Other Potential Needs for COP Approval	<ul> <li>Construction and operation ac manner to comply with each a</li> <li>Competitive commercial lease and non-competitive commercial subpart E.</li> <li>The applicant or lessee should approved CMP that includes the activities on the OCS beyond applicable to a COP.</li> <li>For leases under Subpart D, not applicant shall furnish the state certification is listed in 30 CF.</li> </ul>	tivities should be conducted in such a pplicable state's approved CMP. It is fall under 30 CFR 930, Subpart D, it is leases fall under 30 CFR 930, so the ensure that the state(s) have a NOAA-the specific review of renewable energy their coastal zone in order to be eccessary data and information that the eagency along with the consistency R 930.58 (a)-(c).	Conceptual decommissioning should demonstrate how activities will be conducted in order to comply with each applicable state's CMP.

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(9) Consistency Certification				
	Construction Phase Operation Phase Conceptual Decommissioning Phase				
	lessee shall furnish BOEM is li	sted in 30 CFR 930.76 (a)-(c).			
Presentation of Results	• The lessee must include one paper copy and one electronic copy of the consistency certification for the project to verify compliance with each applicable state's approved CMP, including the required information and analysis, pursuant to section 585.627(a).				

	CONSTRUCTION AND OPERATIONS PLAN (COP) 30 CFR 585.627(a)(10) Other Resources, Conditions, and Activities		
	Construction Phase	Operation Phase	Conceptual Decommissioning Phase
Focus	• The BOEM strongly recommends that you consult with BOEM about the nature of your proposal before submitting a COP.		
Scope	• If the nature of your project presents new kinds of environmental impacts that are novel or imprecisely understood, BOEM may request the appropriate data or information in order to complete our environmental analysis and to support the necessary consultations with other state and federal agencies.		
Information Needs	Contact the appropriate BOEM Regional Office for more information.		
Impacting Factors	Contact the appropriate BOEM Regional Office for more information.		
Monitoring	Contact the appropriate BOEM Regional Office for more information.		
Environmental Protection Measures	Contact the appropriate BOEM Regional Office for more information.		
Presentation of Results	Contact the appropriate BOEN	M Regional Office for more information	n.

## **Attachment F: Phased Development Site Characterization Data**

This table provides clarification on the site characterization data BOEM recommends that the lessee submit with its initial COP to support BOEM's review of the lessee's initial phase of development and the lessee's subsequent phases of development of the remaining portions of the lease area, when proposing phased commercial development of the lease area.

Resource	Site Characterization Data Submitted in the Initial COP for Proposed Activities of Subsequent Phases of Development	
Avian	For Atlantic Region, follow BOEM's Guidelines for Providing Avian Survey Information for Renewable Energy Development on the Atlantic Outer Continental Shelf Pursuant to 30 CFR Part 585.	
	For other regions, recommended information can be discussed during the pre-survey coordination with BOEM.	
Marine	For Atlantic Region, follow BOEM's Guidelines for Providing Marine	
Mammals and	Mammal and Sea Turtle Survey Information for renewable energy	
Sea Turtles	activities on the OCS.	
	For other regions, recommended information can be discussed during the pre-survey coordination with BOEM.	
Fisheries	Include desktop analysis for the fisheries resources that occur in the subsequent area.	
Benthic	Include known sensitive benthic sites and essential fish habitat; provide	
Habitats	information on known sites potentially sensitive to impacts from the	
	proposed phase development and essential fish habitat for the subsequent	
	area. These sites can be identified through such sources as: existing	
	publicly available information, broad-scale high resolution geophysical	
	surveys within the subsequent area, broad-scale grab samples and/or	
	seafloor and sediment profile imagery.	

## Archaeological/ Cultural Resources

Follow BOEM's *Guidelines for Providing Archaeological and Historic Property Information Pursuant to 30 CFR Part 585* for all activities proposed under subsequent phases of development, or BOEM recommends providing the following:

- (1) An archaeological sensitivity assessment that is not limited to a cultural and environmental context and an analysis of the potential for precontact and historic period sites to be located within the subsequent phases based on background research and the archaeological analysis of existing data. In some cases, reconnaissance level survey may be useful to inform future identification efforts and planning for subsequent phases of development.
- (2) A complete visual impact assessment that includes an assessment of all currently proposed and future phases of development. This should include accurate and realistic photo-simulations, in addition to delineation of the onshore viewshed from which renewable energy structures, whether located offshore or onshore, would be visible.
- (3) A historic property identification survey conducted within the onshore viewshed as defined by the currently proposed activities and all potential future phases of development. Conduct the survey in a manner acceptable to the affected State Historic Preservation Office (SHPO).

### **Hazards**

For subsequent area, provide data from desktop studies on offshore activities and hazard identification.

Include the following topics in the desktop analysis:

### Anthropogenic Conditions and Hazards

Fisheries, marine sanctuaries, protected species, cables/pipelines, hydrocarbon exploration, restricted areas, hazards (shipwrecks, anchorage zones, rock outcrops, etc.), and territorial claims.

### **Environmental Conditions and Hazards**

Oceanography, geology, bathymetry, geomorphology, seafloor conditions, seismic and volcanic activity, sediment transport, meteorology, navigational warnings, and restricted locations and/or time periods.

Note: BOEM's guidelines for renewable energy activities can be found at the following link http://www.boem.gov/National-and-Regional-Guidelines-for-Renewable-Energy-Activities/

## **Attachment G: Coordination Efforts Relating to Existing Telecommunications Cables**

#### Overview

If one or more telecommunications cables traverse a BOEM-issued renewable energy lease, BOEM strongly encourages our lessees to begin coordinating with the owners and operators of these cables as early as practicable in the project planning process in order to minimize potential multiple use issues. BOEM also strongly encourages lessees to coordinate with the potential owners and operators of any telecommunications cables that are planned for installation in the lease area.

Further, lessees should be aware that there may be civil and criminal penalties associated with causing damage to existing telecommunications cables, as set forth in 47 U.S.C. §§ 21-33.

Finally, developers can find background information regarding submarine cables and issues associated with proximity to other marine activities in Chapters 3 through 7 of the Final Report of the Federal Communications Commission's Communications Security, Reliability, and Interoperability Council, entitled Protection of Submarine Cables Through Spatial Separation, available at:

http://transition.fcc.gov/pshs/advisory/csric4/CSRIC\_IV\_WG8\_Report1\_3Dec2014.pdf.

# Recommendations for Coordinating With Owners/Operators of Active Telecommunications Cables, and Requested COP Information

BOEM recommends that lessees whose lease areas contain active telecommunications cables follow these steps in order to gather the information that BOEM expects to be contained in lessees' COPs.

- 1) BOEM recommends first reviewing applicable nautical charts and the mapping data available on the North American Submarine Cable Association's (NASCA) website at: http://www.n-a-s-c-a.org/cable-maps/.
- 2) BOEM then recommends contacting NASCA at <a href="mailto:secretariat@n-a-s-c-a.org">secretariat@n-a-s-c-a.org</a> to begin initiating necessary discussions with the applicable telecommunications cable owners and operators. NASCA can provide contact information for the entities that you should begin communicating with, as well as up-to-date information regarding planned and existing telecommunications cables.
- 3) After identifying all owners and operators of existing or planned cables, BOEM recommends that you reach out to all of these parties during the initial planning and surveying phases of your project. This approach should allow you to plan for your project proposal in a manner that eliminates or minimizes anticipated impacts to the existing/planned telecommunications facilities.

BOEM recommends that the following items be included in your COP:

- 1) A description of the existing/planned telecommunications facility(s) in your lease area, the distance between your proposed infrastructure and the facility(s), and any potential for interaction between the facilities;
- 2) A copy of any agreements describing limitations of use, interactions between the facilities, or agreed-upon setback from existing/planned facilities;
- 3) If you are unable reach an agreement with any owners/operators of existing/planned cables regarding setbacks, interactions, etc., per #2 above, please provide a record of all relevant communications, as well as contact information for all parties involved in the relevant discussions.

BOEM will use the agreements and communications you provide, in addition to other relevant studies and information, during our review of your COP. This review is intended to comply with BOEM's statutory obligations under OCSLA 43 U.S.C. 1337(p)(4) and ensure that you have complied with 30 CFR 585.621(c).

# Existing Guidelines and Standards for Coordinating with Owners/Operators of Active Telecommunications Cables – International Cable Protection Committee

The International Cable Protection Committee (ICPC) is an international body that works to provide leadership and guidance on issues related to submarine cable security and reliability. The ICPC has developed a number of documents describing how ocean users can conduct their activities in a manner that maintains the safety and operations of existing telecommunications cables. BOEM has identified four such documents, listed below, that may provide helpful guidance to lessees. Although this is not an exclusive list, BOEM recommends that lessees familiarize themselves with these documents, or any updated versions of these documents, to inform discussions with active telecommunications cable owners and operators.

- ICPC Recommendation #2, Recommended Routing and Reporting Criteria for Cables in Proximity to Others, Issue 10B, 12 November 2012,
- ICPC Recommendation #3, Criteria to be Applied to Proposed Crossings of Submarine Cables and/or Pipelines, Issue 10A, 12 February 2014,
- ICPC Recommendation #7, Procedure to be Followed Whilst Civil Engineering or Offshore Construction Work is Undertaken in the Vicinity of Active Submarine Cable Systems, Issue 6B, 4 February 2014, and
- ICPC Recommendation #13, The Proximity of Offshore Renewable Wind Energy Installations and Submarine Cable Infrastructure in National Waters, Issue 2A, 26 November 2013.

These documents are available, upon request, at the following website: https://www.iscpc.org/publications/recommendations/.

## Recommendations for Coordinating With Owners of Out-of-Service Telecommunications Cables, and Requested COP Information

If an out-of-service telecommunications cable traverses your lease area, BOEM recommends that you coordinate with the owner of the cable following the three previously recommended steps for coordination with owners of active cables. BOEM also recommends that you work with the owner regarding any necessary removal of portions of the cable. More specific guidance on this subject can be found in ICPC Recommendation #1, Management of Redundant and Out-of-Service Cables, Issue 12B, 6 May 2011. BOEM recommends that your COP include a description of the out-of-service cable; any agreements relating to limitations of use, setbacks, or cable removal; and, if agreements could not be reached, a record of relevant communications and contact information for all relevant parties.